

Biological Evaluation

Deer Valley 4WD Meadow Restoration and Blue Lakes/Meadow Lake Road Maintenance Project

Amador Ranger District, Eldorado National Forest

PROJECT LOCATION:

County: Alpine County, California

Legal Description: Section 30, 25, and 26 T.9 N., R 18 E. and .Section 5, T.8 N., R 19 E.

USGS Quadrangle: Pacific Valley (506C)

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EFFECTS DETERMINATIONS

SPECIES / HABITAT	STATUS	DETERMINATION
Lahontan Cutthroat Trout	Threatened	May affect but is not likely to adversely affect
Sierra Nevada Yellow-Legged Frog	Endangered	May affect but is not likely to adversely affect
Sierra Nevada Yellow-Legged Frog: Critical Habitat	Proposed	Not likely to result in the destruction or adverse modification of proposed critical habitat
Yosemite Toad	Threatened	May affect and is likely to adversely affect
Yosemite Toad: Critical Habitat	Proposed	Not likely to result in the destruction or adverse modification of proposed critical habitat
Foothill Yellow-Legged Frog	FS-Sensitive	No effect
Hardhead	FS-Sensitive	No effect
Western Pond Turtle	FS-Sensitive	No effect

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I. INTRODUCTION

The purpose of this Biological Evaluation (BE) is to determine the potential effects of the Deer Valley 4WD Meadow Restoration and Blue Lakes / Meadow Lakes Road Maintenance Project on aquatic species of concern; Threatened, Endangered, Proposed, or Candidate (TEPC) species, Designated and /or Proposed Critical Habitats, or Forest Service Sensitive Species (Table 1). This document was prepared in accordance to the standards established in the Forest Service Manual direction (FSM 2672.43) and the legal requirements set forth under regulations implementing Section 7 of the Endangered Species Act of 1973. In addition, the following information is provided to comply with statutory requirements to use the best scientific and commercial information available when assessing the risks posed to Listed and /or Proposed species and Designated and/or Proposed Critical Habitat by proposed federal actions.

Species Considered for Analysis

Threatened, Endangered, Proposed, or Candidate Species

Pursuant to Section 7(c) of the Endangered Species Act of 1973 as amended, the U. S. Fish and Wildlife Service (USFWS) website was accessed to obtain a current list of TEPC species that may be present on the Eldorado National Forest (ENF) in the vicinity of the project area. An Official Quad Lists covering the Pacific Valley U.S.G.S 7 ½ minute quadrangle was obtained from the Sacramento U.S. Fish and Wildlife Office website on April 7, 2015 (Document 150407083742) (Appendix A). This USFWS list was used as a basis for determining which species should be considered in this BE (Table 1).

All of the TECP species listed in Table 1 were considered for analysis because the Deer Valley 4WD Meadow Restoration and Blue Lakes/Meadow Lake Road Maintenance Project area is located within the geographic and elevation range of these species or their Proposed Critical Habitat.

Table 1. Threatened, Endangered, Proposed or Candidate aquatic species and Proposed Critical Habitat occurring within the local geographic and elevation range of the project area.

Species	Status	Elevation Range	Within Local Range, Geographic or Elevation?	Presence		General and/or specific life stage habitat requirements ^a	Is Habitat Present Within:	
				Project Area?	One Mile?		Project Area?	One Mile?
Lahontan Cutthroat Trout (<i>Oncorhynchus clarki henshawii</i>)	T	NA	G = Y E = Y	Y	Y	General: 1,2,3	Y	Y
Sierra Nevada yellow-legged frog (<i>Rana sierrae</i>)	E	Above 1,372 m (4,500 ft.)	G = Y E = Y	N	Y	Breeding: 3bc, 4 General: 3bc, 4	Y	Y
Proposed Critical Habitat: Sierra Nevada Yellow-Legged Frog (<i>Rana sierrae</i>)	P	Above 1,372 m (4,500 ft.)	G = Y E = Y	Y	Y	Principle Component Elements (PCEs) ^b	Y	Y
Yosemite Toad (<i>Anaxyrus canorus</i>)	T	Above 1,950 m (6,500 ft.)	G = Y E = Y	Y	Y	Breeding: 5 Non-Breeding: 6	Y	Y
Proposed Critical Habitat Yosemite Toad (<i>Anaxyrus canorus</i>)	P	Above 1,950 m (6,500 ft.)	G = Y E = Y	Y	Y	Principle Component Elements (PCEs) ^b	Y	Y

^a = Habitats: 1 – cold-water habitat (large terminal alkaline lakes, alpine lakes, slow meandering rivers, mountain rivers, and small headwater tributary streams); 2 – cool flowing water with available cover of well vegetated and stable banks; 3 – silt free, rocky riffle-run areas; 3 – Perennial stream or water (a – large stream, >4th order; b – medium stream, 2nd – 4th order; c - small/headwater stream, 1st order); 4 – Permanent/Semi-permanent Pond; 5 – Wet Meadow; 6- Upland area surrounding aquatic / breeding features;

^b = (USDI 2013a)

Forest Service Sensitive Species

The project area is located at greater than 6,000 ft. in elevation. This elevation is outside the elevation range of the ENF FS-Sensitive Species (Foothill Yellow-Legged Frog, Hardhead, Pacific Lamprey, and the Western Pond Turtle). Therefore, no effects to these species are expected as a result of the proposed project activities. For this reason, these species are not address further in this document.

II. CONSULTATION TO DATE

In June 2013, the Eldorado National Forest (ENF) Travel Management Supplemental Environmental Impact Statement (SEIS; USDA 2013a) was published. This SEIS was prepared to determine whether public wheeled motor vehicle use would be allowed on 42 specific routes, or some portion of the 42 routes, designated for such use in the ENF Public Wheeled Motorized Travel Management EIS Record of Decision (ROD). The SEIS ROD (USDA 2013b) concluded that while 24 of the 42 routes would maintain their designation for public motor vehicle use, the other 18 routes would require further analysis and corrective actions because these 18 routes did not meet FS S&G 100 as it pertains to meadows. As such, these 18 routes would not be designated for public motor vehicle use or identified on a Motor Vehicle Use Map (MVUM) until corrective actions could be designed and implemented to bring them into compliance with S&G 100. While the SEIS identified the routes in need of future corrective actions, it did not analyze the actions necessary to bring the affected meadows into compliance with S&G 100. Instead, the necessary corrective actions would be proposed and analyzed as part of future NEPA analyses.

As part of the SEIS analysis, a Biological Assessment (BA) was completed to determine to what extent public motorized wheeled travel on the 34 routes confirmed as designated for public motor vehicle use may affect the Sierra Nevada yellow-legged frog (SNYLF) and Yosemite toad (YOTO) or their Proposed Critical Habitat (CH). This BA determined that allowing motorized vehicle use on the 34 routes would not affect YOTO or their Proposed Critical Habitat, may affect SNYLF, and would not likely result in the destruction or adverse modification of SNFYL Proposed Critical Habitat (USDA 2013c). Because this BA only analyzed the effects of the specific 34 routes being confirmed for public use, the Final SEIS (USDA 2013a) specified that additional BAs and conferencing or consultation with the U.S. Fish and Wildlife Service would occur for any future projects proposing corrective or restoration actions along the remaining 18 routes before they are re-opened to public use. A separate BA has been prepared to comply with the Endangered Species Act regulations and submitted to the USFWS for consultation. The BA analyzes proposed corrective and restoration actions associated with Routes 19E01 and 09N01 and their re-opening to public motorized wheeled vehicle use. This BE includes the same analysis as documented in the BA, but also includes the additional requirements set forth under NEPA.

III. CURRENT MANAGEMENT DIRECTION

Forest Service

Manual (FSM) 2670.32 directs that a biological evaluation (BE) be prepared to evaluate project effects upon Threatened, Endangered, Proposed, and FS-Sensitive species to ensure that project decisions do not result in loss of species viability or create a trend towards Federal listing. This BE (prepared in accordance with FSM 2670.3) analyzes the potential effects of proposed restoration actions and the opening of Routes 19E01 and 09N01 included in the Deer Valley 4WD Meadow Restoration and Blue Lakes / Meadow Lake Road Maintenance Project.

Management of the Eldorado National Forest is directed by the FSM, Eldorado National Forest Land and Resource Management Plan (USDA 1989) and subsequent programmatic amendments

to the Plan (USDA 2004). Specific direction for the management of the Lahontan Cutthroat Trout (LCT), SNYLF, and YOTO is lacking in the FSM, Eldorado National Forest Land and Resource Management Plan (USDA 1989) and the Sierra Nevada Forest Plan Amendment EIS (USDA 2004). Therefore the LCT, SNYLF, and YOTO addressed in this document will be managed under the blanket direction afforded to all Threatened, Endangered, and FS-Sensitive species in the FSM, USDA 1989 and USDA 2004 (See Appendix B).

SNYLF and YOTO

Additional management directions for the SNYLF and YOTO were provided more recently. On June 16, 2014, on the heels of the listing of the SNYLF and YOTO, Region 5 submitted a Programmatic Biological Assessment (BA) requesting programmatic consultation with the USFWS for the Endangered SNYLF and Threatened YOTO (USDA 2014). This Programmatic BA analyzed the programmatic adverse effects of nine forest programs (which included many of the actions proposed in this project) on these listed species. A programmatic Biological Opinion (BO) was signed into effect on December 19, 2014 (USDI 2014). In this BO, the USFWS reiterates the Forest Service S&G's and BMPs deemed directly applicable to the conservation of the SNYLF and YOTO as Programmatic Conservation Measures and Program Specific Conservation Measures (USDI 2014). The Conservation Measures applicable to the Deer Valley 4WD Meadow Restoration and Blue Lakes / Meadow Lake Road Maintenance Project are summarized in Section VII and Appendix B.

Critical Habitat

Critical Habitat (CH) is defined in Section 3 of the Endangered Species Act as;

1) the specific area within the geographical area occupied by the species, at the time it is listed, of which is,

- a) essential to the conservation of the species,
- b) may require special management considerations or protections

2) specific areas outside the geographical area occupied by a species at the time of listing, upon a determination that such areas are essential for the conservation of the species.

A critical habitat designation/proposal does not signal that habitat outside the designated (or proposed) area is unimportant or may not be needed for recovery of the species. Therefore, the types of effects and the analysis conducted to determine the extent of the potential effects to TECP species and their habitat will not differ between general suitable habitat and the habitat occurring within the Designated or Proposed CH boundary. Areas that are important to the conservation of the species, both inside and outside critical habitat designation/proposal are still subject to: 1) the *conservation actions* implemented under Section 7(a)(1) of the Endangered Species Act, 2) the *regulatory protections* afforded by the requirements in Section 7(a) (2) of the Act for Federal agencies to ensure their actions are not likely to jeopardize the continued existence of any endangered or threatened species, 3) the *prohibitions* of Section 9 of the Act if actions occurring in these areas may affect the species and 4) the *conferencing requirements* stated in Section 7(a)(4) of the Act for Federal agency actions which are likely to result in the destruction or adverse modification of Proposed CH for the species.

IV. DESCRIPTION OF THE PROPOSED PROJECT

The purpose of this project is to implement the necessary corrective measures to bring Route 09N01 into compliance with S&G 100 and to implement restorative actions to limit resource impacts along 19E01. Upon completion of the corrective and restorative actions, this project proposes to re-open (or re-designate) the currently closed sections of Routes 19E01 and 09N01 to

allow public motorized wheeled vehicle use and add the routes to the next revision of the MVUM (post implementation).

Proposed Actions

Deer Valley 4WD Trail (19E01):

- **Re-open Route 19E01 (Figure 1):** Add the portion of the Deer Valley 4wd Trail (19E01) that is currently closed back to the MVUM and re-open it to public use.
- **Trail Re-route (Figure 1):** A short reroute (< 500 feet) of 19E01 (Deer Valley 4WD Trail) on the west side of Deer Creek would be completed in order to move the trail away from areas of active stream bank erosion while improving the angle of approach to the existing stream crossing. The new trail would be located approximately 100 feet west of the existing trail and would require the removal of approximately 20 trees (5 trees >20 inch DBH) and stumps to clear a new trail corridor. Material generated from construction of the reroute (wood chips and logs) would be used to block dispersed areas, define a new trail, and apply mulch to the old trail corridor. Mulch would be incorporated into the old roadbed using a rototiller and then planted with locally collected vegetation.
- **Harden Stream Crossing at Meadow 09N83-2 (Figure 1, Point V1):** Native rock, cobble and boulders (8-16" diameter) from the trail or the Clover Valley sediment field would be imported to harden the approaches to Deer Creek. Most of the rock that will be used for hardening the crossing will be moved by jeeps and volunteers and will be sourced from the southern portion of the trail. The stream crossing would also be delineated with boulders to limit the width of the crossing at both sides of Deer Creek. Depending on the level of volunteer participation, the hardening of the stream crossing and route delineation would be completed in 2 – 7 days.
- **Stream Bank Restoration (Figure 1, Points V2-V5):** Stream banks impacted by past off-trail vehicle travel would be restored using revegetation methods such as seeding, willow cuttings, and transplanting sod plugs at Deer Valley (09N83-2) and Clover Valley (09N83-1) meadows.

Blue Lakes / Meadow Lake Road (09N01):

- **Re-open Route 09N01 (Figure 1):** Add the portion of Blue Lake / Meadow Lake Road (09N01) that is currently closed back to the MVUM and re-open it to public use.
- **Road Maintenance (Figure 1):** Maintaining/installing catch basins at culverts, new culverts where needed and gravel on the steep sections of the roadway, repairing rolling dips, re-grading the road, and clearing out/ upgrading undersized culverts within the specified alignment and grade tolerances. Ground disturbance would be kept within approximately 25 ft. of the road centerline.

Both Routes (19E01 and 09N01)

- **Seasonal Closure (Forest Order):**

In order to mitigate the potential impacts that re-opening the currently closed portions of Routes 19E01 and 09N01 would have on SNYLF and YOTO, a seasonal closure would be implemented. Three different seasonal closures were developed to explore a range of alternative options. Alternative 3 is the Amador Ranger Districts *Preferred Alternative*, however, the other two seasonal closure alternatives are described as well to facilitate a more robust consultation. We solicit the USFWS's opinion on their Preferred Alternative.

Alternative 3 (Preferred Alternative)

In Alternative 3, the timing of the seasonal closure would be determined according to the snowmelt readings measured at the Blue Lakes (BLK), California Data Exchange Center (CDEC) Weather Station / Active Snow Sensor. This station/sensor is located at Lower Blue Lake at 8,000 feet and operated by the Natural Resource Conservation Service (NRCS).

This seasonal closure would exclude public motorized wheeled vehicle use of the designated sections of Routes 19E01 and 09N01 yearly for a period of 6 weeks after snowmelt is documented at the Blue Lake Snow Sensor Station. "Snowmelt" would be indicated by a snow water content (WC) reading of less than or equal to 1.0 inch. If the snow WC readings increase to greater than 1.0 inch after values have dipped below the 1.0-inch threshold due to late season storms, the calculation of 6 weeks post snowmelt would be reset once snow WC values drops below 1.0 inch again.

In the event that the Blue Lakes snow sensor is not functioning, FS staff would attempt to verify snow condition at Blue Lakes and/or within the suitable habitat in the vicinity of 19E01 and 09N01 during the spring snowmelt to determine when the seasonal closure would be lifted from the trails. Until snowmelt can be confirmed, or the timing of snowmelt assessed, 19E01 and 09N01 would remained closed. Historically (2005-2014), had the Blue Lakes Snow Sensor data been used as an indicator of snowmelt, the proposed seasonal closure of 19E01 and 09N01 would have been lifted between June 24 and August 20.

In addition to posted closure signs and maps (see Other Actions below), Alternative 3 would also include the installation of a gate west of Twin Lake on Route 09N01 to help enforce the closure period. No gates would be installed at either end of Route 19E01 because no suitable location were identified.

Alternative 1 (Scoped Alternative)

In Alternative 1, Routes 19E01 and 09N01 would be closed annually to public motorized wheeled vehicle use from January 1st to July 31st.

Alternative 4

In Alternative 4, Routes 19E01 and 09N01 would be closed annually from January 1st to August 15th. This alternative option was added in response to scoping comments stating that a seasonal closure extended beyond July 31st was needed to adequately protect YOTO along Routes 19E01 and 09N01 regardless of water year.

In addition to posted closure signs and maps (see Other Actions below), Alternative 4 would also include the installation of a gate west of Twin Lake on Route 09N01 to help enforce the closure period. No gates would be installed at either end of Route 19E01 because no suitable location were identified.

• **Other Actions:**

Seasonal closure information (i.e. status), signs and maps displaying the closure areas would be posted on Routes 19E01 and 09N01, the Eldorado National Forest website, and at the Amador District Office. Closure signs and maps associated with 19E01 would be placed at both trailheads; Clover Valley and the southern access point approximately 0.25 miles north of the ENF / STF boundary. Closure signs and maps associated with 09N01 would be placed west of Twin Lake, designating that the last 1.0 mile of the route is closed to public motorized wheeled vehicle use.

Design Criteria

Design Criteria were designed to reduce the effects of the Proposed Action by;

- Avoiding the impact altogether by not taking certain action or parts of an action,
- Minimizing impacts by limiting the degree or magnitude of the action and its implementation,
- Rectifying the impact by repairing, rehabilitating, or restoring the affected environment, and
- Reducing or eliminating the impact over time by preservation and maintenance operations during the life of the action.

The Design Criteria developed for the Deer Valley 4WD Meadow Restoration and Blue Lakes / Meadow Lake Road Maintenance Project are described in their entirety in Appendix C.

V. EXISTING ENVIRONMENT

Lahontan Cutthroat Trout

Species and Habitat Account

The Lahontan Cutthroat Trout (LCT), a federally listed Threatened species, is native to drainages in the eastern Sierra. The LCT historically occurred in a wide variety of stream and lake habitats, ranging from terminal alkaline lakes, such as Pyramid and Walker Lakes, to the clear alpine waters of Lake Tahoe and Independence Lake. They were found in large, low gradient rivers, moderate gradient streams, and small, headwater tributary streams. They are most plentiful in well-vegetated cold-water streams with abundant cover and in large lakes. They feed primarily on terrestrial and aquatic invertebrates, but large individuals often feed on juvenile fish. Spawning takes place in streams from April to July depending on stream flows, water temperatures, and elevation.

Introduced rainbow, brook, and brown trout have replaced the LCT in most of its native range. Overharvesting, degraded habitats, and competition with introduced trout species are some of the factors that have led to the extirpation of these trout from their native waters. Other major threats to LCT migration barriers, decreased or regulated stream flows, and small isolated populations. Currently, none of the naturally occurring populations are inter-connected so maintaining genetic diversity is at risk. There is only one self-sustaining wild lake population of LCT in California, located in Independence Lake.

In an effort to provide angling opportunities for the LCT while aiding in their recovery, the California Department of Fish and Wildlife (CDFW) have been, and continue to stock LCT in accessible higher elevation lakes throughout California, including the Eldorado National Forest. Six of these stocked lakes are located within the vicinity of the Deer Valley 4WD Meadow Restoration and Blue Lakes / Meadow Lake Road Restoration Project area; Upper Blue Lake, Lower Blue Lake, Granite Lake, Evergreen Lake, Twin Lake, and Meadow Lake (Figure 2 and Table 2). Although the last reported stocking event occurred in 2013, stocking also occurred in 2014 and 2015 (USFWS Chad Mellison, Personal Communication, April 8, 2015). Therefore, for analysis purposes, it is assumed these lakes all contain LCT and will continue to contain LCT through future stocking efforts.

Table 2: Lahontan Cutthroat Trout lake stocking and presence within the vicinity of the project area.

Location	Survey Data	Lifestages	Obs. Method	Protocol Type
Granite Lake	6/29/2001	Adult	Net	CDFW High Lakes Inventory & Monitoring / CDFW Fish Stocking
Evergreen Lake	7//8/2001	Adult	Other	CDFW High Lakes Inventory & Monitoring / CDFW Fish Stocking
Granite Lake	9/13/2012	Adult	Net	CDFW Fish Stocking
Evergreen Lake	9/13/2012 and 9/12/2013	Parr	Other	CDFW Fish Stocking
Lower Blue Lake	9/13/2012 and 9/12/2013	Parr	Other	CDFW Fish Stocking
Meadow Lake	9/13/2012 and 9/12/2013	Parr	Other	CDFW Fish Stocking
Twin Lake	9/13/2012 and 9/12/2013	Parr	Other	CDFW Fish Stocking
Upper Blue Lake	9/13/2012 and 9/12/2013	Parr	Other	CDFW Fish Stocking

Status of the Habitat / Existing Condition in the Project Area

Upper Blue Lake, Lower Blue Lake, Twin Lake, Meadow Lake, Granite Lake, and Evergreen Lake are all popular recreation destinations. Upper and Lower Blue Lake, Twin Lake, and Meadow Lake are each regulated (dammed) reservoirs. Therefore, the LCT stocked in these four lakes are not inter-connected with one another.

The Upper and Lower Blue Lake area offers developed recreation with facilities owned and operated by P.G. &E. Developed campsites offer 84 separate units opened to the public on a first-come, first-serve basis for a fee. Other facilities offered within the Blue Lakes developed recreation complex include vaulted toilets, piped water, picnic tables, grills, and fire rings. Activities occurring in this area include swimming, hiking, fishing, picnicking and boating. Boat ramps are available at both Upper and Lower Blue Lake. Middle Creek flows between Upper and Lower Blue Lakes, but this creek is not free flowing. It's natural flow regime is interrupted and regulated by the Upper Blue Lake dam. The Middle Creek reach between Upper and Lower Blue Lakes does not hold water perennially for its entire length, rather becoming intermittent before it reaches Lower Blue Lake. The LCT stocked in Upper Blue Lake are isolated from Middle Creek and the LCT stocked in Lower Blue Lake by the dam. The LCT stocked in Lower Blue Lake, however, could enter into Middle Creek when water is present. Despite this possibility, the likelihood of LCT occupying Middle Creek is low because Middle Creek does not provide spawning habitat due to the regulated and intermittent flow regime.

Blue Lake Road is utilized as a motorized wheeled vehicle recreation route and provides access to Twin and Meadow Lakes. Additional undeveloped camping exists along Blue Lakes / Meadow Lake Road and at Twin Lake and Meadow Lake. LCT stocked in Twin Lake are isolated from Meadow Lake and Meadow Creek by a dam at the western edge of Twin Lake. Twin Lake LCT do however, have the potential to move into Blue Creek and eventually Deer Creek via Blue Creek. Route 19E01 has stream crossings on both Blue Creek and Deer Creek within the portion of the route currently closed to public motorized wheeled travel.

Granite and Evergreen Lakes are more primitive than the other four lakes stocked with LCT. Access to these lakes is non-motorized. Therefore, the quantity and types of recreation occurring there are limited to mainly backpacking, hiking, and fishing.

Despite high levels of recreation in the vicinity of these six lakes, the lakes (reservoirs) provide large, deep, alpine water similar to the habitat historically occupied by LCT within their historic range (albeit regulated). The LCT present in these lakes are stocked and there is no evidence that the populations are self-sustaining. Therefore, while the habitat is sufficient to host LCT, the habitat is not indicative of quality breeding habitat. Lake dwelling LCT require stream habitat to spawn and often make extensive spawning migrations upstream. The LCT stocked in Upper and Lower Blue Twin, Meadow, Granite, and Evergreen Lakes are not able to access suitable spawning stream habitat. Furthermore, even if breeding were to occur in any of the lakes, any offspring produced would spend their lifecycle within the confines of the lake in which they were

born and/or short distances of streams with regulated flows. As such, breeding between “populations” and the ability to genetically diversify is eliminated.

Sierra Nevada Yellow-Legged Frog

Species Account

The Sierra Nevada yellow-legged frog (SNYLF) inhabits high elevation lakes, ponds, marshes, meadows, tarns, and streams. They are highly aquatic at all lifestages and are more commonly associated with deep water habitats (greater than 2 meters or 6.5 feet) that lack introduced fish. While the frog populations show a positive correlation with deep water habitats (Knapp 2005), both tadpoles and adults are most commonly found along open, gently sloping shorelines that provide shallow waters of only 5 to 8 centimeters (2 to 3 inches) in depth (Mullally and Cunningham 1956, Jennings and Hayes 1994, USDI 2013a).

At lower elevations within their historical range, the frog is associated with rocky streams and wet meadows surrounded by coniferous forests (Zweifel 1955). Streams utilized by adults vary from high gradients with numerous pools, rapids, and small waterfalls, to streams with low gradients and slow flows, marshy edges, and sod banks (Zweifel 1955). Aquatic substrates vary from bedrock to fine sand, rubble rock fragments, and boulders (Zweifel 1955). The SNYLF is rarely found exclusively in small or ephemeral streams which typically lack sufficient depth and hydroperiods for adequate refuge and overwintering habitat (Jennings and Hayes 1994). However, these small streams at lower elevations locally provide suitable habitat for post-metamorphic life stages, especially when they maintain permanent water.

The timing of breeding varies annually, but occurs shortly after snowmelt and typically between May and July. Females lay clutches varying from 15 to 350 eggs per mass (Vredenburg et al. 2005) attached to rocks, gravel, and vegetation or under banks (Pope 1999). Eggs hatch in about 2.5 to 3 weeks (Pope 1999). Tadpoles often require 2 to 4 years to reach metamorphosis (Bradford et al. 1993, Knapp and Matthews 2000) depending on local climate conditions and site-specific variables. In high mountain lakes, adult frogs typically move only a few hundred meters (Pope 1999), but single-season distances of up to 3.3 kilometers (2.05 miles) have been recorded along streams (Wengert 2008). It should be noted however, that there is some concern that the frogs studied by Wengert (2008) were actually Foothill Yellow-Legged Frogs (FYLF). Adults may move between selected breeding, feeding, and overwintering habitats during the course of the year. Though typically found near water, occasional overland movements by adults of over 66 meters (217 feet) have been recorded (Pope 1999). The farthest reported movement distance from water is 400 meters (1,300 feet) (USDI 2013a).

SNYLF has been found throughout the Eldorado National Forest at elevations between 5,187 feet and 8,986 feet in records dating as far back as 1939. Surveys have recorded detections in streams, streams or potholes in meadows, and lakes. The highest frequencies of SNYLF occurrences on the ENF occur in high elevation lake habitats. The Deer Valley 4WD Meadow Restoration and Blue Lakes / Meadow Lake Road Maintenance Project lies within the known elevation range of the SNYLF on the ENF.

Surveys and Sightings:

In 2003, and between 2011 and 2014, USFS visual encounter surveys (VES) were performed along travel routes which were closed to public use and needing restoration work (including 19E01 and 09N01). Any wet meadow and other wet aquatic features (i.e. streams, seeps, and springs) within 100 meters (upstream and downstream) of the travel routes were surveyed. No SNYLF were detected during VES conducted in the aquatic features and meadows associated with routes 19E01 and 09N01 (Table 3).

Table 3: USFWS Surveys of aquatic features and detection results for SNYLF along Routes 19E01 and 09N01.

Route Name	Survey Dates	Survey Results	Nearest Past Sighting from Travel Route (Figure 3)
Deer Valley 4WD Trail (19E01)	7-16-2003	None	SNYLF: 1.9 miles
	7-28-2011	trout	
	10-21-2012	trout	
	6-17-2014	trout	
Meadow Lake Road (09N01)	8-27-2014	None	SNYLF: 0.8 miles
	7-27-2011	None	
	9-26-2012	None	
	6-10-2014	None	
	7-21-2014	trout	

Other forest-wide survey efforts have detected SNYLF as documented in the FS herpetofauna database AqS. The nearest documented sightings of SNYLF are less than 1 mile north of Route 09N01 in 4 unnamed lakes between Upper Blue Lake and Lower Blue Lake and less than 1 mile west of Meadow Lake in Deadwood Lake and an unnamed intermittent stream originating at Deadwood Lake's outlet (Figure 3). Additional nearby sightings are approximately 2 miles northeast of Route 19E01 in the headwaters of Deer Creek (Figure 3).

Habitat Account

Suitable Habitat: The SNYLF is associated with a variety of aquatic habitats including wet meadows, streams, and lakes (Vredenburg et al. 2005). Highest summer densities and overall total numbers are found in lakes lacking introduced fish, more than 1 meter in depth, and near-shore habitat with warm water temperatures (Matthews and Pope 1999). Deep water habitats (greater than 5.4 feet (1.7 meters)) provide the best opportunity for annual survival of adults and their multi-year tadpoles because complete freezing, very low dissolved oxygen conditions, and regular drying are factors that affect the ability of a water body to support all life stages.

Egg masses are attached to streambed substrates or submergent/emergent vegetation or under banks. Once the embryos develop into tadpoles, the tadpoles utilize shallow, warm water for thermoregulation, foraging, and growth. If disturbed, the tadpoles rapidly retreat from shallow water and hide in deeper water, in mud, under rocks, or in vegetation. As noted earlier, deep water that does not freeze regularly to the bottom of the water body is required to allow the tadpoles to develop to metamorphosis. During the active season (May through October), post-metamorphic individuals use a variety of habitats ranging from shallow snowmelt pools to streams connecting lakes and ponds to deep water lakes. Matthews and Preisler (2010) indicated site fidelity was high among individuals found in breeding, foraging, and overwintering habitats. Dispersal between these sites is not limited to aquatic routes. Although these frogs are often seen within a meter or two of water they can make terrestrial movements between suitable habitats up to one kilometer. Post-metamorphic individuals have been locally observed basking in full sun or on the water's surface, hiding under streambanks, logs, or in herbaceous riparian vegetation, and lying at the bottom of lakes/ponds in deeper water. Adult and subadult frogs likely avoid freezing in the winter by utilizing underwater crevices in deep waters (Matthews and Pope 1999).

SNYLF home range varies throughout the year and by individual. In August, home range can vary from a little under 20 square meters to over 1,000 square meters. Home ranges are largest in September (53 to 9,807 square meters) which likely accounts for foraging movements. By October, home ranges are very small (3.2 to 82 square meters) as frogs settle into overwintering habitat (Matthews and Pope 1999).

Additional information defining suitable habitat has been provided by the Federal Register (2013) and is briefly summarized here. The three essential habitats required by the frog include suitable aquatic breeding, aquatic non-breeding, and upland habitat. Suitable aquatic breeding habitat includes: 1) permanent water bodies (or those connected or close to permanent waters) that are 2)

deep enough to prevent freezing in winter, 3) support a natural flow pattern, 4) be free of fish or other introduced predators, 5) regularly maintain water persistence to allow for tadpole development and 6) contain shallow zones, open basking areas, aquatic refugia, and sufficient food resources for tadpoles. Aquatic non-breeding habitats share many of the characteristics breeding habitats do, but they may lack adequate water depth to allow for completion of the species life cycle. Upland habitats include both immediate riparian areas around aquatic habitats (25 meters / 82 feet from the edge of water) and areas between suitable breeding habitats, and watershed-wide areas that provide the quantity and quality of water needed by the frog.

Critical Habitat (CH): A proportion of suitable habitat in the project area was included in the SNYLF Proposed CH published in the Federal Register (USDI 2013a). In the proposal to designate Critical Habitat (USDI 2013a) the USFWS described the characteristics essential to the conservation of the SNYLF. These characteristics define primary constituent elements (PCEs) of Critical Habitat. The PCEs specific to SNYLF are:

1. Aquatic habitat for breeding and rearing;
 - a) Permanent water bodies, that are either hydrologically connected to, or close to, permanent water bodies including lakes, streams, rivers, tarns, creeks, pool, and other aquatic habitats. This habitat must be:
 - i. Be of sufficient depth.
 - ii. Maintain a natural flow pattern, including periodic flooding, and have functional community dynamics.
 - iii. Be free of fish and other predators.
 - iv. Maintain water for 2 years during the entire tadpole phase.
2. Contain bank and pool substrates, shallower lake microhabitat with solar exposure, open gravel banks, aquatic refugia, and sufficient food resources for tadpole growth and developmentAquatic non-breeding habitat (including overwintering habitat);
 - a) Same characteristics as aquatic breeding and rearing habitat, but may lack adequate water depth to allow for completion of life cycle but provides for shelter, foraging, predator avoidance, and aquatic dispersal of juvenile and adult SNYLF. These habitats also contain:
 - i. Overwintering refugee, with microhabitat properties that protect hibernating life stages from winter freezing
 - ii. Streams, stream reaches, or wet meadow habitats that can function as corridors for movement between aquatic habitats used as breeding or foraging sites.
3. Upland Areas;
 - a) Areas adjacent to or surrounding breeding and nonbreeding aquatic habitat that provide area for feeding and movement of the SNYLF.
 - i. This extends 25 m (82 ft.) from the bank or shoreline
 - ii. The canopy overstory should be sufficiently thin and generally not exceed 85% to allow sunlight to reach the aquatic habitat and thereby provide basking areas for the SNYLF.
 - iii. For areas between proximate (300 m (984 ft.)) water bodies, the upland area extends from the bank or shoreline between such water bodies
 - iv. Within mesic habitats such as lake and meadow systems, the entire area of continuous or proximate habitat is suitable for dispersal and foraging.

Status of the Habitat / Existing Condition

For the purposes of analysis, potentially suitable SNYLF habitat is defined as any perennial or intermittent stream, meadow, or lake habitat occurring above 4,500 feet. Also included in the

definition of suitable habitat is all land within a 25 m (82 ft.) buffer. This habitat buffer is assumed to provide suitable terrestrial habitat. Since the SNYLF is highly aquatic, the potential for impacts beyond the 25m (82 ft.) buffer of suitable habitat is very low and would likely result in negligible effects to the species.

A proportion of the suitable habitat in the project area occurs within Proposed CH (Unit 2F: Squaw Ridge). Because a CH proposal does not signal that habitat outside the proposed area is unimportant or not needed for recovery of the species (as described in Section III. Current Management Direction), the types of potential effects explored during analysis will include suitable both within and outside of Proposed CH (Table 4 and Table 9). The term *suitable habitat* will be used throughout the analysis of effects to collectively describe the potential effects to habitat within and outside of Proposed CH.

Suitable SNYLF habitat occurring within 1 mile of Project proposed actions is reported in Table 4 and displayed in Figure 4. The 1-mile buffer was chosen as a way to quantify habitat availability within the vicinity of the project area. There is no ecological relevance to the chosen 1-mile buffer, although it provides a more focal look at the extent of habitat connectivity in the vicinity of the proposed actions.

Table 4. A summary of SNYLF potentially suitable habitat found within 1 mile of the Project Area.

19E01 (Deer Valley 4WD Trail)			09N01 (Blue Lakes / Meadow Lake Road)		
Habitat Type	Acres	Miles	Habitat Type	Acres	Miles
a. SUITABLE HABITAT ^a			a. SUITABLE HABITAT ^a		
Streams	526.20	22.50	Streams	177.94	8.40
Perennial	255.82	10.48	Perennial	92.34	4.33
Intermittent	270.38	9.94	Intermittent	85.60	4.07
Meadow	213.56		Meadow	358.91	
Lake	16.75		Lake	422.13	
b. PROPOSED CRITICAL HABITAT ^b			b. PROPOSED CRITICAL HABITAT ^b		
Streams	150.40	6.89	Streams	168.22	8.01
Perennial	85.36	3.90	Perennial	92.34	4.33
Intermittent	65.04	2.99	Intermittent	75.88	3.68
Meadow	102.12		Meadow	354.73	
Lake	5.61		Lake	422.13	

^a = *Suitable Habitat* includes *all* suitable habitat (including Proposed CH). The acres / miles reported under *suitable habitat* are inclusive of those reported under Proposed CH;

^b = Proposed CH only includes the suitable habitat occurring within the Proposed CH boundary (Figure 4).

Approximately 704 acres / 31 miles of potentially suitable SNYLF stream, 573 acres of meadow, and 439 acres of potentially suitable lake habitat occur within 1 mile of the proposed Deer Valley 4WD Meadow Restoration and Blue Lakes / Meadow Lake Road Maintenance Project actions (Table 4, Figure 4). Of these potentially suitable habitats, Routes 19E01 and 09N01 intersect, or run directly adjacent to, 4 perennial streams (Blue Creek, Deer Creek, Meadow Creek between Twin and Meadow Lake and an unnamed tributary of Deer Creek), 5 unnamed intermittent streams, 5 meadows, and 3 lakes (one unnamed lake adjacent to 19E01, Twin Lake, and Meadow Lake) (Figure 4).

Blue Creek, Deer Creek, and Meadow Creek are all regulated streams. Their flows are controlled by releases from either Lower Blue Lake or Twin Lake reservoirs. Due to this regulation, these streams likely experience lower spring runoff and higher summer and fall stream flows than they would under a naturally occurring hydrograph. Native species, such as the SNYLF, are adapted to natural hydrograph fluctuations that trigger breeding and non-breeding activity. Thus the altered hydrograph conditions, coupled with the introduction of fish (LCT), reduce the habitat suitability for SNYLF, and likely explain the current lack of presence in these habitats.

19E01 – Deer Valley 4WD Trail

The Deer Creek 4wd Route travels alongside Blue Creek, adjacent to one unnamed lake, crosses Blue Creek (Figure 5a), Deer Creek (Figure 5b), a perennial tributary to Deer Creek, 4 other unnamed intermittent streams, and intersects 2 meadows (Figure 4). The majority of Route 19E01 travels through a small strip of National Forest land surrounded by the Mokelumne Wilderness. Both Blue Creek and Deer Creek have high stream power. Water releases from Lower Blue Lake increase the flows in Blue Creek and subsequently in Deer Creek (below the confluence of the two creeks). Trout are common in both creeks. Multiple user created approaches to the stream crossings at Blue Creek and Deer Creek have caused widening of the channel and are contributing to erosion entering the creeks (Figures 5a and 5b). The high flows, trout presence, and erosion reduce the habitat suitability and likelihood of SNYLF presence in this area.

Where Blue Creek meanders through Meadow 09N83-1 (Figure 1), the banks are vertical and very unstable, actively eroding along the entire length of the reach. An active gravel point bar that melds smoothly into the west side terrace dominates the west side of Blue Creek, which is lower in elevation than the east side. This area also contains some dispersed camping sites. The west side dominance of gravel suggests that a severe scour event occurred. The east side of Blue Creek has pockets of sand deposits at Clover Valley, perhaps deposited there during the same scour event that revealed the gravel on the west side. The well-sorted nature of the grains (coarse sand), the complete lack of organics and horizontal strata in the soil, and the very long rooting of sedge in the banks, are evidence that the sand deposited in this area occurred very recently. These signs also indicate that the water table was never very close to the surface of this deposit. Because of the constraint that the tall east banks impose on the stream, this side of the channel has scoured down to exposed clay substrate and in some pools even deeper and quite old cobble strata. The east banks will be unstable for some time as the stream regains a floodplain width at the elevation it naturally occupies.

09N01 – Blue Lake / Meadow Lake Road

The Blue Lake / Meadow Lake Road travels adjacent to Twin Lake and ends prior to Meadow Lake. It runs adjacent to and then crosses Meadow Creek at one location. Meadow Creek is a flow thru system originating from Twin Lake and flowing into Meadow Lake. Blue Lake / Meadow Lake Road is a wet route that crosses through multiple wet meadow areas. After snowmelt, water flows over the route. Springs above the road feed water to the roadbed during the wet season. Existing culverts at the stream crossings are degraded. Some plugging and filling is occurring in larger culverts where the culvert outlet to flow ratios are impacted because of a lack of gradient, subsequently causing runoff down the road. Other smaller culverts along this route are partially plugged.

Yosemite Toad

Species and Habitat Account

Yosemite toads (*Anaxyrus* [*Bufo*] *canorus*) are endemic to high elevation (>1800 m) aquatic habitats in the central Sierra Nevada of California. They occur from the Blue Lakes region north of Ebbetts Pass in Alpine County south to close to the Kings River, at elevations from 1950m to 3600m (6400 to 11,800 ft). Adult males and females are sexually dichromatic; males are uniformly brown or olive-green, while females have distinct gray, brown, and/or rust colored markings. Yosemite toads reach maturity at 3 to 6 years of age and can live for at least 12 years (Kagarise Sherman 1980, Kagarise Sherman and Morton 1984).

Yosemite toads are mainly active diurnally (Karlstrom 1962, Kagarise Sherman 1980) but recent surveys also have found them to be active at night as well (Martin 2008). Adults utilize both

aquatic and terrestrial environments for foraging and cover during the breeding and non-breeding seasons and demonstrate high site fidelity. Individuals have been found to use the same breeding ponds from year to year and some use the same daytime refuges in the non-breeding season (Liang 2010, Martin 2008). Yosemite toad tadpoles are grazers, feeding on detritus, algae, and even decaying carrion (Grinnell and Storer 1924). Though diet studies are limited, post-metamorphic toads are known to primarily prey on a variety of terrestrial invertebrates (Grinnell and Storer 1924, Mullaly 1953, Wood 1977). Primary predators of Yosemite toad tadpoles include garter snakes and aquatic invertebrates and primary predators of post-metamorphic toads include garter snakes and a variety of avian species (Kagarise Sherman 1980, Kagarise Sherman and Morton 1993, Karlstrom 1962, Mullaly 1953, Nelson 2008).

The breeding ecology of Yosemite toads has been well-studied. Adult toads arrive at breeding sites at snowmelt (Karlstrom 1962) and breeding generally occurs over a short period of time (as short as a few days; Kagarise Sherman 1980, Sadinski 2004). Males emerge and establish breeding choruses in the spring as soon as snow melts sufficiently to form pools (Kagarise Sherman 1980, Karlstrom 1962). Males tend to arrive synchronously and have been found to remain at breeding sites for 1 to 2 weeks. Males distribute themselves in the breeding area, though they do not defend specific breeding locations and will move around. Females arrive at the breeding area after males and leave before them; they are secretive and hard to find unless in amplexus. Females deposit one egg mass per breeding season and few females deposit eggs every year (Kagarise Sherman 1980). Egg masses may be laid separately, in communal masses or split among multiple locations. Estimates of the number of eggs per mass are 1100 to 2000 eggs per female (Kagarise Sherman 1980, Kagarise Sherman and Morton 1993, Karlstrom 1962).

Development is relatively rapid but also depends on water temperatures, with faster development in warmer temperatures. Eggs hatch in 4–15 days and tadpoles metamorphose in 48–63 days (Kagarise Sherman 1980, Karlstrom 1962, Sadinski 2004). Metamorphs (recently transformed young-of-the-year) disperse away from natal pools and may immediately take refuge in upland rodent burrows (Mullaly 1953) or overwinter in their natal meadow and move upland in the summer of their second or third year (Kagarise Sherman 1980, Kagarise Sherman and Morton 1993, Martin 2008). In meadows, metamorphs and yearlings appear to be associated with burrows, willows and long sedges and grasses (Martin 2008, Mullaly 1953).

Following breeding, most adults disperse into upland habitat and retreat to rodent burrows and other cover making them difficult to detect (Karlstrom 1962, Liang 2010). They may also be found in upslope aquatic habitats such as headwater springs (Martin 2008). Average movement distances (based on recent radiotelemetry studies) were approximately 300m, though periodic longer distance movements (> 1km) have been documented (Liang 2010, Martin 2008). Springs upslope from meadows, rodent burrows, and surface objects such as logs are features that appear to be important for adult foraging and over-wintering habitat (Kagarise Sherman 1980, Karlstrom 1962, Martin 2008, Liang 2010).

Surveys and Sightings:

YOTO occurrences on the ENF are located at the northern extent of their range in the Sierra Nevada Mountains (between Highway 88 and Highway 4). These populations are thought to be hybrids of YOTO and Western Toads, since many look similar to Western Toads (Figure 6a) but have the distinctive trill vocalization of the YOTO. More genetic sampling is needed to determine their genetic make-up and confirm hybridization. Despite the uncertainty of the purity of the YOTO found in the area, the USFWS considers these toads the federally Threatened YOTO for all analysis and consultation purposes.

In 2003 and between 2011 and 2014, USFS visual encounter surveys (VES) were performed along travel Routes 19E01 and 09N01. Any wet meadow and other wet aquatic features (i.e.

streams, seeps, and springs) within 100 meters (upstream and downstream) of the travel routes were surveyed. YOTO were observed on numerous occasions during VES conducted in the aquatic features and meadows associated with routes 19E01 and 09N01 (Table 5, Figure 6). In addition to the travel route specific surveys, other forest-wide survey efforts have detected YOTO in the project area (Figure 6).

Table 5: USFWS surveys of aquatic features and detection results for YOTO along routes 19E01 and 09N01.

Route Name	Survey Dates	Survey Results
Deer Valley 4WD Trail (19E01)	7-16-2003	-1 juvenile YOTO
	7-28-2011	-trout
	10-21-2012	-trout
	6-17-2014	-trout
	8-27-2014*	-2 adult YOTO near the 19E01 stream crossing at Blue Creek
Meadow Lake Road (09N01)	7-27-2011	-None
	9-26-2012	-None
	6-10-2014	-6 YOTO juveniles crossing 09N01
	7-12-2014	-1 sub-adult YOTO
	7-21-2014	-Trout and 1 YOTO subadult

In addition to the documented occurrences of YOTO summarized in Table 5 and displayed in Figure 6, other incidental sightings of both live (Figure 7a) or crushed, dead toads have occurred. For instance, a dried up, crushed, toad (Figure 7b) was observed by a Forest Biologist on the Deer Valley 4WD Trail (19E01) on 9/10/2010 and another 2crushed juvenile toads were found by a PG&E biologist on July 25, 2001in the same vicinity. Two living adult YOTO were observed during a field visit by the FS interdisciplinary team near the proposed restoration sites on the Deer Valley 4WD Trail (19E01) on 8/27/2014.

PG&E also conducted surveys during project planning and implementation of the Mokelumne River hydropower project (Jones and Stokes 2002, 2003; ECORP 2010; Herman 2012). Survey results for surveys conducted in the general vicinity of Deer Valley 4WD Trail (19E01) and Blue Lake / Meadow Lake Road (9N01) are displayed in Table 6. Many of these detections occurred at locations also displayed in Figure 6.

Table 6. PG&E YOTO survey results from 2001 to 2012 (Jones and Stokes 2002, 2003; ECORP 2010; Herman 2012).

Year	Water year	Survey date	Observations
2001	Dry	June 6-7	Juvenile toads seen at meadow near Clover Valley. Juvenile toads seen about 500 m east of the Twin Lake spillway. 14 juveniles along Route 19E01 to Clover Valley.
		June 26	Juveniles and tadpoles seen at seep near Twin Lake dam.
		Early July	Tadpoles at Upper Blue Lake. Juvenile toads seen about 500 m east of the Twin Lake spillway.
		July 2	8 Juveniles (this years and 2-3 year olds) along Route 19E01 to Clover Valley (2 dead - run over).
		July 25	-19E01 to Clover Valley (2 Dead – Run Over). Juveniles and tadpoles seen west of Twin Lake. No toads east of Twin Lake spillway. None seen along road to Clover Valley
2002	Below normal	June 13	Adults breeding at Upper Blue Lake.
		June 26	Numerous tadpoles and 1 juvenile at Upper Blue Lake. No other locations surveyed.
2009	Low side of below normal	June 17	Adults breeding at Upper Blue Lake, none seen west of Twin Lake
		June 30-July 1	Adults at south shore Twin Lake and Upper Blue Lake. Juveniles west of Twin Lake.
		July 13-14	1 sub-adult at Upper Blue Lake, tadpoles at Twin Lake south shore and north shore.
2010	High side of below normal	July 14	3 adults and numerous tadpoles at Upper Blue Lake
		July 30	1 adult and numerous tadpoles at Upper Blue Lake
		August 3	1 juvenile, lots of tadpoles, no adults seen at Upper Blue Lake
2011	Wet	July 28	None seen at Upper Blue Lake, Twin lake not surveyed
2012	Dry	June 21	None seen at Upper Blue Lake. Twin lake not surveyed.
		July 2	None seen at Upper Blue Lake. Twin lake not surveyed.
		July 16	None seen at Upper Blue Lake. Twin lake not surveyed.
		July 30	None seen at Upper Blue Lake. Twin Lake - abundant tadpoles and metamorphs (4-legged tadpoles through full metamorphs)

Habitat Account

Suitable Habitat: Yosemite toads are typically associated with relatively open, wet meadows and are primarily active from late spring through early fall (Karlstrom 1962). They use a wide variety of high montane and subalpine lentic habitats, including wet meadows, lakes, and small ponds, as well as shallow spring channels, side channels and sloughs. Breeding most commonly occurs in shallow, warm water areas in wet meadows, small permanent and ephemeral ponds, slow moving streams, and flooded, shallow, grassy areas adjacent to lakes (Karlstrom 1962, Mullally 1953). These warm, shallow water habitats must persist long enough into the summer for tadpole development and metamorphosis (Jennings and Hayes 1994, Karlstrom 1962, Martin 2008). Additional information defining suitable habitat is described in the Federal Register (USDI 2013a). The two essential habitats required by the toad include suitable breeding and upland/dispersal habitat.

Critical Habitat (CH): Proposed CH for the Yosemite toad on the Eldorado National Forest lies within Proposed CH Unit 1- Blue Lakes/Mokelumne, which consists of 34,338 acres of Federal land on three forests. A proportion of suitable habitat in the project area was included in the YOTO Proposed CH published in the Federal Register (USDI 2013a). Proposed CH Unit 1 is considered essential to the conservation of the species because it represents the northernmost portion of the Yosemite toad range and constitutes an area of high genetic diversity (USDI 2013a). In the proposal to designate CH (USDI 2013a) the USFWS described the characteristics essential to the conservation of the YOTO. These characteristics define primary constituent elements (PCEs) of critical habitat. The PCEs specific to YOTO are:

Aquatic breeding habitat.

- a) This habitat consists of bodies of fresh water, including wet meadows, slow-moving streams, shallow ponds, spring systems, and shallow areas of lakes, that:
 - i. Are typically (or become) inundated during snowmelt,
 - ii. Hold water for a minimum of 5 weeks, and
 - iii. Contain sufficient food for tadpole development.
 - b) During periods of drought or less than average rainfall, these breeding sites may not hold water long enough for individual Yosemite toads to complete metamorphosis, but they are still considered essential breeding habitat because they provide habitat in most years.
1. Upland areas.
- a) This habitat consists of areas adjacent to or surrounding breeding habitat up to a distance of 1.25 km (0.78 mi) in most cases (that is, depending on surrounding landscape and dispersal barriers), including seeps, springheads, and areas that provide:
 - i. Sufficient cover (including rodent burrows, logs, rocks, and other surface objects) to provide summer refugia,
 - ii. Foraging habitat,
 - iii. Adequate prey resources,
 - iv. Physical structure for predator avoidance,
 - v. Overwintering refugia for juvenile and adult Yosemite toads,
 - vi. Dispersal corridors between aquatic breeding habitats,
 - vii. Dispersal corridors between breeding habitats and areas of suitable summer and winter refugia and foraging habitat, and/or
 - viii. The natural hydrologic regime of aquatic habitats (the catchment).
 - b) These upland areas should also maintain sufficient water quality to provide for the various life stages of the Yosemite toad and its prey base.

Status of the Habitat / Existing Condition

For the purposes of analysis, potentially suitable YOTO habitat is defined as wet meadow habitat occurring above 6,500 feet. Also included in the definition of suitable habitat is all land within a 1250 m (4101 ft.) buffer. This habitat buffer is assumed to encompass likely suitable upland and overwintering habitat. Since adult YOTO spend a limited amount of time in aquatic habitats, it is likely potential impacts could occur within this entire buffered area.

A proportion of the suitable habitat in the project area occurs within Proposed CH (CH Unit 1-Blue Lakes/Mokelumne). Because a CH proposal does not signal that habitat outside the proposed area is unimportant or not needed for recovery of the species (as described in Section III. Current Management Direction), the types of potential effects explored during analysis will include suitable habitat both within and outside of Proposed CH. (Table 7 and Table 10). The term *suitable habitat* will be used throughout the analysis of effects to collectively describe the potential effects to habitat within and outside of Proposed CH.

The potentially suitable meadow habitat within 1 mile of Routes 19E01 and 09N01 is summarized in Table 7 and displayed in Figure 8. The 1-mile buffer was chosen as a way to quantify habitat availability within the vicinity of the project area. There is no ecological relevance to the chosen 1-mile buffer, although it provides a more focal look at the extent of habitat connectivity in the vicinity of the proposed actions.

Table 7: A summary of YOTO potentially suitable habitat found within 1 mile of the Project Area.

19E01 (Deer Valley 4WD Trail)		09N01 (Blue Lakes / Meadow Lake Road)	
Habitat Type	Acres	Habitat Type	Acres
a. SUITABLE HABITAT ^a		a. SUITABLE HABITAT ^a	
Meadows	103.62	Meadows	157.60
Meadows: Upland	5920.57	Meadows: Upland	3046.64
TOTAL	6023.69	TOTAL	3204.24
b. PROPOSED CRITICAL HABITAT ^b		b. PROPOSED CRITICAL HABITAT ^b	
Meadows	79.41	Meadows	132.17
Meadows: Upland	1405.09	Meadows: Upland	2596.27
TOTAL	1484.50	TOTAL	2728.44

^a = *Suitable Habitat* includes *all* suitable habitat (including Proposed CH), the acres reported under *suitable habitat* are inclusive of those reported under Proposed CH;

^b = Proposed CH only includes the suitable habitat occurring within the Proposed CH boundary (Figure 6).

Approximately 262 acres of potentially suitable YOTO meadow habitat and 8968 acres of upland / overwintering habitat occur within 1 mile of the proposed Deer Valley 4WD Meadow Restoration and Blue Lakes / Meadow Lake Road Maintenance Project actions (Table 7, Figure 8). The entire length of routes 19E01 and 09N01 occur within suitable YOTO habitat (Figure 8). These routes not only run adjacent to, but also directly intersect both wet meadow and upland / overwintering habitat. The majority of the habitat intersected by these two routes, however, is upland / overwintering habitat (Table 7, Figure 8).

19E01 – Deer Valley 4WD Trail

Blue Creek, Deer Creek, and the wet meadows surrounding route 19E01, provide aquatic habitat for the YOTO. Route 19E01 is not currently diverting or disrupting the natural surface and subsurface water flow paths of the meadows or streams in which it runs adjacent to or intersects (S&G 100). Therefore, the natural hydrologic connectivity of the meadows and streams along this route are intact. Despite this compliance with S&G 100, some sections of route 19E01 have a degraded trail condition that is accelerating stream bank erosion (see Trail Re-route Figure 1) and the degradation of meadow vegetation due to off-trail motorized vehicle travel (see Re-vegetation points V1-V5 Figure 1).

YOTO have been observed utilizing meadow habitat along the edge of Deer Creek in Deer Valley (Meadow 09N83-2 Figure 1 and Figure 6), but because both Blue Creek and Deer Creek have high early season stream flows, they do not provide suitable YOTO breeding habitat. During periods of low flow both Blue and Deer Creek may however provide upland (dispersal, foraging) habitat for juvenile and adult YOTO.

09N01 – Blue Lake / Meadow Lake Road

Twin Lake, Meadow Creek, and the wet meadows surrounding route 09N01 provide aquatic habitat for the YOTO. As stated in Section IV (Description of the Proposed Action), route 09N01 is currently disrupting the hydrological connectivity of meadows and streams at various locations. Route 09N01 bisects both wet meadows and streams for much of its length. It is a wet route and dispersing young YOTO have been observed in both wet and dry crossing areas (Figure 6).

The first 1.76 miles of the open portion of Blue Lake / Meadow Lake Road runs adjacent to Twin Lake, a known reproductive site for YOTO (Figure 6). The juvenile and young adult YOTO found below Twin Lake in the wet meadows and in Meadow Creek may have originated from the breeding population at Twin Lake. Route 09N01 was constructed many years ago. It's original construction intercepted snowmelt runoff in the meadows. It's hardened route acted like a stream channel, carrying sediment from the meadow to Meadow Creek and disrupted the continuity of

the meadow hydrology. The Meadow Creek crossings have increased in size over time and the streambeds have become shallow and filled with sediment.

YOTO are less susceptible than SNYLF to regulated stream flows and fish presence in the vicinity of the project area. Unlike SNYLF, YOTO have a short life cycle, breed most often in ephemeral waterbodies, spend most of their time in upland habitats, and are unpalatable to fish. The meadows and upland habitats surrounding the project area provide all of the attributes necessary for YOTO to complete their lifecycles and persist including; aquatic breeding habitat that holds water for at least 5 weeks, upland habitat with sufficient cover, foraging habitat, aquatic prey resources, predator refugia, overwintering refugia, and dispersal corridors between breeding habitats.

YOTO may however, be more susceptible to predation by waterfowl in the vicinity of the project area. It appears that waterfowl (geese and ducks) are attracted to regulated lakes such as Upper and Lower Blue Lake, Twin Lake, and Meadow Lake. We suspect that the increased presence of waterfowl in the area leads to a higher risk of predation on adults, juvenile, and larvae YOTO in this area, however this is purely speculation.

VI. EFFECTS OF THE PROPOSED PROJECT

Action Alternatives (1, 3, 4)

Direct and Indirect Effects

In order to determine a relative measure of the direct and indirect effects to LCT, SNYLF, and YOTO indicators were chosen to quantify the amount of suitable habitat potentially affected by project activities. The risk of direct and indirect impacts to individuals and their habitats are greatest when operations occur in close proximity to occupied or suitable habitat. For this reason, the amount and type of actions proposed within suitable habitat buffers, the habitat type affected, and whether or not occupancy has been detected, were used as indicators of risk and in formulating the effects determinations for each species.

In general the risk to LCT, SNYLF, and YOTO increases as the amount of activity within occupied or suitable habitat increases. Similarly, where no project activities are proposed to occur within LCT, SNYLF, and YOTO habitat or within their suitable habitat buffers, there is little to no risk that project activities would result in any direct or indirect effects.

The amount of LCT, SNYLF, and YOTO suitable habitat that may be directly impacted by the proposed project activities are summarized in Tables 6-8. The acres of upland habitats include all lands within 25 m (82 ft.) of suitable lake, stream, and meadow habitat for the SNYLF, and all lands within 1250 (4101 ft.) of wet meadows for the YOTO.

Lahontan Cutthroat Trout

Proposed project activities may affect LCT and their habitat (Table 8). The potential effects of the proposed project activities to LCT and their habitat are described below by action.

19E01

Re-Open Route 19E01: Prior to the forest closure of Route 19E01, the trail received an average of 30 off-highway vehicle (OHV) use on a weekend day and an average of two to five vehicles on a week day. The type of OHV use consisted of 40% 4WD/Jeep, 40% motorcycle, and 20% ATV (Table Z). For this analysis, it is assumed that 4WD/Jeeps would cause the greatest impact in stream crossings and on the route itself. ATV and motorcycles likely impact stream crossings less when traveling within the Route. Due to maneuverability however, ATV and motorcycle users

may be more likely to travel cross-country (off-route) and cause greater resource damage. Despite the anticipated differences in the level of impact, the types of potential effects OHV use may inflict on LCT and their habitat are the same.

Table Z: Average OHV use prior to the Forest Closure

	19E01	09N01
Anticipated Average Route Use	Sat-Sun: 30 vehicles Mon-Fri: 2-5 vehicles.	Sat -Sun: 30 to 40 vehicles Mon -Fri: 20 to 30 vehicles
Vehicle Types	40% 4WD/Jeep 40% Motorcycle 20% ATV.	40% 4WD/Jeep 40% Motorcycle 20% ATV.

Re-opening the approximately 3.17 mile portion of Route 19E01 that is currently closed would increase motorized wheeled vehicle access to the area and allow travel directly through potentially suitable LCT stream habitat where Route 19E01 crosses Blue Creek and Deer Creek (Table 8). LCT potentially present at these two crossings could be disturbed and startled causing them to quickly flee the area either upstream or downstream of the crossing point. Risks of this type of behavioral disturbance may include an interruption in spawning, a loss of energy, or relocation to areas less favorable for the LCT. Although each of these potential affects may reduce the LCT's ability to persist in the area, the probability that re-opening Route 19E01 would cause measurable affects is exceptionally low. The likelihood of LCT presence in either Blue Creek or Deer Creek is low. Only LCT stocked in Twin Lake would have access to these creeks. All other LCT stocked in the area are physically isolated from Blue Creek and Deer Creek by regulated dams.

Indirect effects to LCT from re-opening Route 19E01 may include an increased risk of sedimentation or other water quality issues (i.e. turbidity) downstream of the stream crossings at Blue Creek and Deer Creek. Sedimentation could reduce the habitat suitability for LCT. LCT typically seek out sediment-free gravel substrate in riffles and pool crests to spawn. Gravel or cobble riffles more than 40% covered with fine sediment would provide below average to low stream condition for LCT spawning (NRCS 2007). Sediment entering into the stream or disturbed at the creek crossing points could reduce the availability of LCT spawning habitat. This reduction in spawning habitat would last until stream flow pulses great enough to wash the sediment free, occur. Because the flows in Blue Creek do not naturally fluctuate and are subject to releases at the Lower Blue Lake dam, the occurrence of sediment washing flows are not readily predictable.

Table 8: A summary of the quantity of overlap between proposed project activities and suitable LCT habitat.

	LCT	
	Lakes	Stream (# Crossings or # Points)
19E01		
Re-open 19E01	None	1 - Blue Creek 1 - Deer Creek
Re-route 19E01	None	1 - Deer Creek
Harden Stream Crossing	None	1 - Deer Creek
Stream Bank Restoration (V1-V5 Figure 1)	None	4 - Deer Creek 1 - Blue Creek
09N01		
Re-open 09N01	None	1 - Meadow Creek ^d
Road Maintenance	None	1- Meadow Creek ^d

^d = the crossing at Meadow Creek is not a wet crossings. A culverts is present allowing for travel over the habitat and not directly through it.

Re-Route 19E01: The majority of the re-routing of Route 19E01 will occur outside suitable LCT habitat. The re-route effort is intended to move the trail away from areas of active stream bank erosion and to improve the angle of approach at the existing crossing at Deer Creek. Since none

of the proposed work to re-route 19E01 would occur directly within the stream channel, there would be no direct effects to LCT from implementing this action.

Although, the construction of the new re-routed trail and improving the angle of the approach to Deer Creek may cause a temporary increase in sedimentation to Deer Creek as a result of ground disturbing activities, the reroute is expected to improve stream water quality after completion. An improvement in stream water quality is expected to be measurable within 1 year (season) post-implementation.

Harden Stream Crossing (19E01 @ Deer Creek): The approaches to Deer Creek would be hardened at Meadow 09N83-2 (Figure 1, Point V1) by adding large cobble and boulders (8-16" diameter) and the trail better defined with boulders to limit the width of the crossing on both sides of Deer Creek. LCT potentially present at or near this crossing could be disturbed during implementation and the placement of the rock material. Disturbance would manifest as a short-term modification in behavior (i.e. fleeing to refuge, or localized abandonment). The actions associated with hardening the stream crossing would be completed in less than 2 days and therefore, disturbance to LCT as a result of this action is temporary and minor. Furthermore, since LCT are expected to flee the area upon the arrival of crews, no injury or mortality of individuals is expected to occur as a result of this action.

Some sedimentation from turbid water may occur in the localized area during the movement and placement of the large rock materials. A majority of the rock will be imported from the Clover Valley sediment field therefore, ground disturbance near the stream should be minimal and overall water quality in Deer Creek is expected to be improved after the approach hardenings are completed.

Stream Bank Restoration: Stream banks impacted by past off-trail vehicle travel would be restored at three locations along Deer Creek (Figure 1, Points V2-V4) and one location along Blue Creek (Figure 1, Point V5). Techniques used to restore these sites would include seeding, willow cutting planting, and sod plug transplantation. Since none of the proposed work to restore these stream banks would occur directly within the stream channel, no LCT injury or mortality is expected to occur as a result of this action.

Similar to the other actions proposed, the presence of crews along the stream bank during implementation could however, cause a temporary behavioral disturbance to present LCT (i.e. fleeing to refuge or local abandonment). Since the scope of implementing the stream bank restoration is minor, disturbance would be temporary and would not cause a lasting effect on LCT behavior or persistence in the area. Furthermore, these restorative actions should result in bank stabilization and subsequently reduce the potential that future erosion and sedimentation would occur; indirectly improving the future water quality and stream condition in Deer Creek and Blue Creek.

09N01

Re-Open Route 09N01: Prior to the forest closure of Route 09N01, the trail received an average of 30 to 40 off-highway vehicle (OHV) use on a weekend day (S-Sn) and an average of 20 to 30 vehicles on a weekday (M – F) (Table Z above). The type of OHV use consisted of 4WD/Jeep, motorcycle, and ATV. For this analysis, it is assumed that 4WD/Jeeps would cause the greatest impact in stream crossings and on the route itself. ATV and motorcycles likely impact stream crossings less when traveling within the Route. Due to maneuverability however, ATV and motorcycle users may be more likely to travel cross-country (off-route) and cause greater resource damage. Despite the anticipated differences in the level of impact, the types of potential effects OHV use may inflict on LCT and their habitat are the same.

Re-opening the currently closed approximately 1.0 mile portion of Route would increase motorized wheeled vehicle access to the area and allow travel in close proximity to potentially suitable LCT stream habitat (Table 6 and Figure 7). Contrary to route 19E01, there are no wet crossings along route 09N01. Route 09N01 contains numerous culverts allowing travel above the stream course and not through it. The risk that LCT located within the stream below or adjacent to the road would be disturbed is low. Nonetheless, the presence of users in the area and noise could potentially cause a reaction in any trout present in the area, causing them to retreat either upstream or downstream of where the disturbance occurred. Risks of this type of behavioral disturbance may include an interruption in spawning, a loss of energy, or relocation to areas less favorable for the LCT. Although each of these potential affects may reduce the LCT's ability to persist in the area, the probability that re-opening Route 09N01 would cause measurable affects is exceptionally low because the likelihood of LCT presence in Meadow Creek is low. Only LCT stocked in Meadow Lake would have access to Meadow Creek. All other LCT stocked in the area are physically isolated from Meadow Creek by regulated dams. Meadow Creek does not have a natural flow regime because a dam originating at Twin Lake regulates it.

Indirect effects to LCT from re-opening Route 09N01 may include an increased risk of sedimentation or other water quality issues (i.e. turbidity) in Meadow Creek. Sedimentation could reduce the habitat suitability for LCT. LCT typically seek out sediment-free gravel substrate in riffles and pool crests to spawn. The presence of such habitat in Meadow Creek is unknown. Nonetheless, if spawning habitat is present in Meadow Creek, an increase in fine sediment to greater than 40% cover at gravel or cobble riffles would result in below average to low LCT spawning suitability (NRCS 2007) or a reduction in the availability of LCT spawning habitat. An effect that would persist until stream flow pulses occurred at levels great enough to wash the sediment free. Because the flows in Meadow Creek do not naturally fluctuate and are subject to releases at the Twin Lake dam, the occurrence of sediment washing flows are not readily predictable.

Road Maintenance 09N01: Improving culvert function by installing catch basins, new culverts, and clearing out or upgrading undersized culverts in addition to re-grading the road surface, repairing rolling-dips, and adding gravel along steep sections of the roadway, are all actions expected to improve the existing condition of the meadows and streams along route 09N01. These actions would greatly improve or remediate the currently occurring road runoff, which is resulting in sedimentation in the streams adjacent to the route. Actions occurring within a few feet of the edge of the road prism (i.e. re-grading, rolling dip repairs, and graveling) would not directly affect the stream courses, LCT, or their potential habitat. Actions associated with culvert repair or installation may however, affect LCT.

Culvert maintenance occurring at crossings of Meadow Creek may disturb LCT present at the time of implementation and cause increased stream turbidity or sedimentation downstream. Any culvert work occurring at the other ephemeral or intermittent stream crossings along route 09N01 may also add to stream turbidity and sedimentation within Meadow Creek because each of these streams flow into Meadow Creek. Despite these potential effects, the functionality of the culverts and subsequently stream condition would be improved after completion of the work. Therefore implementation of the proposed culvert maintenance is expected to improve LCT habitat.

Sierra Nevada Yellow-Legged Frog

Proposed project activities may affect SNLYF and their habitat (Table 9). The potential effects the proposed project activities may cause to SNLYF and their habitat are described below by action.

19E01

Re-Open Route 19E01: Re-opening the approximately 3.17 mile portion of Route 19E01 that is currently closed would increase motorized wheeled vehicle access to the area and allow travel directly through potentially suitable SNYLF stream and upland habitat (Table 9 and Figure 4). Route 19E01 has wet crossings at Blue Creek, Deer Creek, four unnamed intermittent streams, travels through upland habitat for approximately 0.46 miles and meadow habitat for 0.43 miles (Table 9 and Figure 4). Since SNYLF are typically closely associated with water (within a couple of meters), the risk of disturbance, injury, or mortality is greatest within the wet crossings. SNYLF present in the wet crossings or along the bank would likely attempt to avoid injury or mortality by retreating into the aquatic habitat. Most often this behavior would be successful in preventing an injury or death. A frog may, however, retreat to the aquatic habitat and seek refuge under cover located directly in the path of the motorized vehicles crossing the habitat. If this circumstance occurred, the SNYLF would be vulnerable to crushing. The behavior involved in the escape / retreat response despite the ultimate outcome would constitute a physical disturbance to the frog. Such behaviors could make the frog more susceptible to predation as it is flushed from its cover or basking habitat.

Despite the SNYLF propensity to water, frogs may use upland habitats including refuge under downed woody debris. If SNLYF occupy the upland habitat located along the 0.17 and 0.29 miles of Route 19E01 associated with perennial and intermittent stream habitats they could be vulnerable to crushing if a motorized wheeled vehicles hits or runs over a cover object being used by the frog.

Re-opening Route 19E01 may also cause an increased risk of sedimentation and chemical contamination to aquatic habitats. Re-opening this route to public motorized vehicle access is expected to return user frequency to the rates experienced prior to the forest closure (i.e. 30 vehicles on weekend days, and two to five on weekdays). Therefore, the risk of sedimentation and chemical contamination after the re-opening of the route is similar to that which occurred prior to the forest closure if no restorative actions were to be implemented along the Route.

An increase in sediment delivery to suitable aquatic habitat may cause a reduction in deep water habitat, fill the spaces between and under refuge features, and bury/cover foraging substrates. A reduction in depth of deep water habitats may affect individuals by making them more susceptible to annual freezing and potentially reduce the overwintering success of tadpoles and post-metamorphic adults. If the reduction in depth persists over multiple years, population abundance could be affected because reproductive success would be reduced or eliminated. A reduction in the quantity of interstitial spaces and underwater cover may lead to an increase in predation risk. As sedimentation begins to cover tadpole foraging substrates, the opportunities for feeding are reduced, leading to a retardation of tadpole growth and development. Any delay in time to metamorphosis increases the tadpoles risk of predation and susceptibility to the chytrid fungus and a reduction in food may result in a smaller size at metamorphosis. These effects could impact recruitment rates and ultimately population size and abundance over longer periods of time.

Despite the possibility of these associated risks of increased sedimentation, actions proposed to harden the crossing at Deer Creek and the proposed Blue Creek and Deer Creek streambank restoration actions (described below in the following sections) were designed to reduce the impacts Route 19E01 was causing to the surrounding habitats (including sedimentation). ID Team members identified these resource areas in need of repair during stream and meadow assessments along Route 19E01. If implemented and maintained as intended, the risk of sedimentation occurring as a result of re-opening Route 19E01 would be reduced.

Table 9: A summary of the quantity of overlap between proposed project activities and suitable SNYLF habitat.

		SNYLF			
		Lakes	Stream (# Crossings or # Points)	Upland ^a (miles)	Meadow ^b (miles)
General Habitat	19E01				
	Re-open 19E01	None	1 - Blue Creek 1 - Deer Creek 4 Unnamed Intermittent	Perennial – 0.17 Intermittent – 0.29	0.43
	Re-route 19E01	None	1 - Deer Creek	Perennial – 0.02	0.01
	Harden Stream Crossing (Figure 1, V1)	None	1 - Deer Creek	NA	NA
	Stream Bank Restoration (Figure 1, V2-V5)	None	4 - Deer Creek 1 - Blue Creek	NA	NA
	09N01				
	Re-open 09N01	None	1 - Meadow Creek ^d 1 Unnamed Intermittent ^d	Perennial – 0.17 Intermittent – 0.06	0.24
	Road Maintenance	None	1 - Meadow Creek ^d 1 Unnamed Intermittent ^d	Perennial – 0.17 Intermittent – 0.06	0.24
Proposed Critical Habitat ^c	19E01				
	Re-open 19E01	None	1 - Blue Creek	Perennial – 0.03	0.19
	Re-route 19E01	None	0	0	0
	Harden Stream Crossing (Figure 1, V1)	None	0	NA	NA
	Stream Bank Restoration (Figure 1, V5)	None	1 - Blue Creek	NA	NA
	09N01				
	Re-open 09N01	None	1 - Meadow Creek ^d 1 Unnamed Intermittent ^d	Perennial – 0.17 Intermittent – 0.06	0.24
	Road Maintenance	None	1 - Meadow Creek ^d 1 Unnamed Intermittent ^d	Perennial – 0.17 Intermittent – 0.06	0.24

^a = miles within 25 m (82 ft.) of suitable stream or lake habitats; ^b = miles within meadow habitat and the area within 25 m (82 ft.) of the meadow boundary; ^c = The miles, or # crossings / points reported for Proposed CH are included in the total reported for suitable habitat as well; ^d = the crossings at Meadow Creek and the unnamed intermittent stream are not *wet* crossings. Culverts are present allowing for travel over the habitat and not directly through it. The differences in these types of crossings are captured in the effects analysis.

Seasonal Closure

The proposed seasonal closures of Route 19E01 under Alternatives 1, 3, and 4 (Alt. 1 = Jan. 1 – July 31st, Alt. 3 = Variable: 6 weeks after snow WC equals zero at Upper Blue Lake snow sensor, Alt. 4 = Jan. 1 – Aug. 15th) would limit SNYLF exposure to the risk of disturbance, injury, or mortality in both aquatic and upland habitats. SNYLF would only be susceptible to these potential effects during periods outside of the proposed seasonal closures (Alt. 1 = after July 31st, Alt. 3 = Variable, Alt. 4 = after Aug. 15th). Enforcement of the seasonal closures would eliminate the risk of disturbance, injury, or mortality of SNYLF within the closure area and period along Route 19E01. In addition, implementing a seasonal closure would allow time for Route 19E01 to dry prior to vehicle use, further reducing the likelihood that SNYLF would be found on the route (as SNYLF have a close affinity to water). Because the SNYLF has such a close affinity to water and the likelihood of disturbance to or crushing individual SNYLF is so low, the difference between the effectiveness of the three proposed seasonal closures is likely unmeasurable. Nonetheless, additional effects and differences between the effectiveness of each Alternative's seasonal closures can be found in Table Xa below.

Table Xa: A comparison of how the proposed seasonal closures may differ in mitigating the effects to SNYLF between Alternatives 1, 3, and 4

Species	Seasonal Closures		
	Alternative 1: -Jan 1 – July 31	Alternative 3: (Variable) -6-weeks post snowmelt	Alternative 4: -Jan 1 – August 15
SNYLF	Since SNYLF have a close affinity to water, the risk to the species as a result of motorized vehicle use on Routes 19E01 and 09N01 are minimal year round. Nonetheless, this alternative would limit the duration of the year that individual SNYLF would be at risk of disturbance (at stream crossings) or crushing (in the upland habitat).	In comparison to Alternative 1, this alternative would provide similar benefits in providing a limited duration of the year in which SNYLF would be at risk of disturbance (at stream crossings) or crushing (in the upland habitat). However, in drier, low water years, this alternative may provide a shorter “protection” period, and the risk to SNYLF may occur over a longer duration than Alternative 1 would have allowed. Conversely, in wetter water years, this alternative could potentially provide “protection” during a longer proportion of the year (i.e. past July 31). During these wetter water years, a closure enforced six weeks post snow-melt would allow more adequate time for the Routes to dry, further limiting the likelihood that any SNYLF would be present or crushed by motorized vehicle use along the Routes.	This alternative (a static closure through August 15 th each year) would provide the greatest consistent duration of motorized vehicle-free disturbance for the SNYLF. Albeit, the shortest season of use for public motorized users. Although consistent, this Alternative’s proposed closure could likely prohibit motorized use for durations either longer than necessary (in dry years) or not long enough (in wetter years).

Re-Route 19E01: The majority of the re-routing of Route 19E01 would occur outside suitable SNYLF habitat (Table 9). The re-route effort is intended to move the trail away from areas of active stream bank erosion and to improve the angle of approach at the existing crossing at Deer Creek. Since none of the proposed work to re-route 19E01 would occur directly within the stream channel, there is little likelihood of a risk of direct effects to SNYLF from implementing this action. Nonetheless, if SNYLF are present along the banks at the crossing at Deer Creek, or along the 0.02 miles of route located within upland habitat and the 0.01 miles of route located within meadow habitat during implementation they could be disturbed, injured, or killed. Disturbance of SNYLF could manifest in escape / retreat behavior. As crews enter the area, it is expected SNLYF would retreat into the nearest aquatic habitat and seek refuge. Once in the aquatic habitat, the re-route actions would not cause any injury or mortality of individual SNYLF.

Frogs utilizing the 0.02 miles of route located within upland habitat and the 0.01 mile of route located within meadow habitat, could be vulnerable to crushing if trail building equipment hits or runs over a cover object being used by the frog.

In addition to the risk of disturbance, injury, or mortality the construction of the new re-routed trail and improving the angle of the approach to Deer Creek may cause a temporary increase in sedimentation to Deer Creek as a result of ground disturbing activities. These risks, however, would not only be short-term, occurring only during the actual implementation period, they would also be highly localized because the overlap between the actions associated with the re-routing of the trail and suitable habitat is exceptionally low (Table 9). Furthermore, once completed, the re-route is expected to reduce future sediment delivery and improve the stream water quality of Deer Creek thereby indirectly benefitting SNYLF. A measurable improvement in stream water quality would be expected within 1 year (season) post-implementation.

Harden Stream Crossing (19E01 @ Deer Creek): The approaches to Deer Creek would be hardened at Meadow 09N83-2 (Figure 1, Point V1) by adding large cobble and boulders (8-16” diameter) and the trail better defined with boulders to limit the width of the crossing on both sides

of Deer Creek. The action of hardening the stream crossing at Deer Creek may affect SNLYF and their aquatic habitat. SNLYF potentially present at or near this crossing could be disturbed during implementation and the placement of the rock material. Disturbance would manifest as a short-term modification in behavior (i.e. escape / retreat). The actions associated with hardening the stream crossing would be completed in less than 2 days and therefore, disturbance to SNLYF as a result of this action would be temporary and minor. Furthermore, since SNLYF are expected to flee the area upon the arrival of crews, no injury or mortality of individuals would be expected to occur as a result of this action.

Some sedimentation from turbid water may occur in the localized area during the movement and placement of the large rock materials. A majority of the rock will be imported from the Clover Valley sediment field therefore, ground disturbance near the stream should be minimal. The overall water quality in Deer Creek is expected to be improved after the approach hardenings are completed.

Stream Bank Restoration: Stream banks impacted by past off-trail vehicle travel would be restored at three locations along Deer Creek (Figure 1, Points V2-V4) and one location along Blue Creek (Figure 1, Point V5) (Table 9). Techniques used to restore these sites would include seeding, willow cutting planting, and sod plug transplantation. SNLYF present along the stream banks both in and out of the stream channels may be disturbed by the stream bank restoration activities, although injury and mortality are not expected. SNLYF utilizing the bank areas for refuge or basking at the time of implementation would likely be flushed from the area and seek refuge in the stream channel. Since the scope of implementing the stream bank restoration is minor, disturbance would be temporary and would not cause a lasting effect on SNLYF behavior or persistence in the area. Furthermore, these restorative actions should result in bank stabilization and subsequently reduce the potential that future erosion and sedimentation would occur; indirectly improving the future water quality and stream conditions of Deer Creek and Blue Creek.

09N01

Re-Open Route 09N01: Re-opening the currently closed approximately 1.0 mile portion of Route 09N01 would increase motorized wheeled vehicle access to the area. Contrary to Route 19E01, travel directly through potentially suitable SNLYF stream habitat would not occur because there are no wet crossings along Route 09N01. Route 09N01 contains numerous culverts allowing travel above the stream course and not through it. Since SNLYF are typically closely associated with water (within a couple of meters), the risk of disturbance, injury, or mortality would be greatest within a wet crossing. Due to the SNLYF propensity to water and the lack of wet crossings, injury or mortality of individual SNLYF is not expected to occur as a result of motorized wheeled vehicle use along Route 09N01. However, SNLYF residing in aquatic habitats below, or adjacent to the road, could be disturbed. The mere presence of motorized vehicles in the area and their associated noise may cause an escape / retreat response by SNLYF. Such behaviors could make the frog more susceptible to predation as it is flushed from its cover or basking habitat.

Despite the SNLYF propensity to water, frogs may use upland habitats including refuge under downed woody debris. If SNLYF occupy the upland habitat located along the 0.17 and 0.06 miles of Route 09N01 associated with perennial and intermittent stream habitat or the 0.24 miles of Route 09N01 traversing meadow habitat, they could be vulnerable to crushing if a motorized wheeled vehicle hits or runs over a cover object being used by the frog. If, however, the motorized vehicles remain within the road prism and do not travel cross-county, the risk of injury and mortality is greatly reduced because SNLYF are not likely to be found on the road surface.

The proposed seasonal closures of Route 09N01 under Alternatives 1, 3, and 4 (Alt. 1 = Jan. 1 – July 31st, Alt. 3 = Variable: 6 weeks after snow WC equals zero at Upper Blue Lake snow sensor, Alt. 4 = Jan. 1 – Aug. 15th) would limit SNYLF exposure to the risk of disturbance, injury, or mortality in both aquatic and upland habitats. SNYLF would only be susceptible to these potential effects during periods outside of the proposed seasonal closures (Alt. 1 = after July 31st, Alt. 3 = Variable, Alt. 4 = after Aug. 15th). Enforcement of the seasonal closures would eliminate the risk of disturbance, injury, or mortality of SNYLF within the closure area and period along Route 09N01. In addition, implementing a seasonal closure would allow time for Route 09N01 to dry prior to vehicle use, further reducing the likelihood that SNYLF would be found on the route (as SNYLF have a close affinity to water).

Re-opening Route 09N01 may also cause an increased risk of sedimentation and chemical contamination to aquatic habitats. Re-opening this route to public motorized vehicle access is expected to return user frequency to the rates experienced prior to the forest closure (i.e. 30 – 40 vehicles on weekend days, and 20 - 30 on weekdays). Therefore, the risk of sedimentation and chemical contamination after the re-opening of the route is similar to that which occurred prior to the forest closure. Which, when compared to the risk if no motorized vehicle access was permissible, is greater. Road maintenance actions proposed are designed to reduce the impacts Route 09N01 was causing to the surrounding habitats. The re-opening of Route 09N01 would not occur prior to these road maintenance actions being completed. Upon completion, the risk of sedimentation occurring as a result of re-opening Route 09N01 would be reduced or fully mitigated until future degradation occurs.

Road Maintenance: Improving culvert function by installing catch basins, new culverts, and clearing out or upgrading undersized culverts in addition to re-grading the road surface, repairing rolling-dips, and adding gravel along steep sections of the roadway, are all actions expected to improve the existing condition of the meadows and streams along route 09N01. These actions would greatly improve or remediate the currently occurring road runoff, which is resulting in sedimentation in the streams adjacent to the route. Actions occurring within a few feet of the edge of the road prism (i.e. re-grading, rolling dip repairs, and graveling) would not directly affect the stream courses, SNYLF, or their potential habitat. Actions associated with culvert repair or installation may however, affect SNYLF.

Culvert maintenance occurring at crossings of Meadow Creek and the unnamed intermittent stream may disturb SNYLF present at the time of implementation and cause increased stream turbidity or sedimentation downstream. Any culvert work occurring at the other ephemeral or intermittent stream crossings along route 09N01 may also add to stream turbidity and sedimentation within Meadow Creek because each of these streams flow into Meadow Creek. Despite these potential effects, the functionality of the culverts and subsequently stream condition would be improved after completion of the work. Therefore implementation of the proposed culvert maintenance is expected to improve SNYLF habitat.

Improvements to road surfaces loosen the compaction of the road and make more fine sediment available for erosion via dust and rain runoff (Coe 2006). Maintenance actions are primarily intended to facilitate vehicle use, but limiting hydrologic connectivity to streams is another important aspect of these actions. Re-grading, repairing rolling dips, and adding gravel along the roadway can have long term beneficial effects for aquatic systems by reducing the amount of sediment delivered from the road. Therefore, while road maintenance actions may increase the potential for sediment delivery to SNYLF aquatic habitat during and immediately after implementation, sediment delivery is expected to decrease significantly in the months to years after the completion of the maintenance actions and maintain the reduced rate of sedimentation for 2 – 5 years.

Yosemite Toad

Proposed project activities may affect YOTO and their habitat (Table 10). The potential effects the proposed project activities may cause to YOTO and their habitat are described below by action.

19E01

Re-Open Route 19E01: Re-opening the approximately 3.17 mile portion of Route 19E01 that is currently closed would increase motorized wheeled vehicle access to the area and allow travel directly through suitable YOTO wet meadow (0.25 miles) and upland (3.47 miles) habitat (Table 10 and Figure 8). YOTO have been observed along Route 19E01 in 2001, 2003, and 2014 and crushed YOTO were recorded in 2001 and 2010. During breeding, YOTO adults are most likely found in or traveling to and from aquatic breeding habitats. YOTO adults studied at 7,500 ft. do most of their long distance movements within 45 days of the start of breeding (Liang 2014, pers comm.). During this time, the risk of disturbance, injury, or mortality is greatest for adult YOTO. Juvenile YOTO, not yet sexually mature, are also more susceptible to disturbance, injury, or mortality during this time. However, they are more likely to remain in the vicinity of breeding habitat longer (and maybe overwinter there) and travel shorter distances than fully mature adults.

YOTO are not as readily startled as SNYLF. Adults, especially those actively breeding, do not exhibit much of an escape / retreat type of behavior. Calling males and in waiting females are often found in dense refuge before engaging in amplexus. When disturbed or approached they commonly just hunker down in place. This type of behavioral response makes them quite susceptible to injury or mortality, especially if this type of response occurred within Route 19E01. Even a toad that actively tries to escape the path of a motorized vehicle is quite susceptible to injury or mortality due to their inability to move great distances quickly. In contrast to SNYLF, YOTO have short stumpy legs and are 'walkers' not 'jumpers' or 'swimmers'. The distance they can travel in one movement is significantly less than that of a SNYLF. Furthermore, YOTO are quite cryptic and small in size, which makes seeing them and avoiding them from a moving vehicle quite impossible.

Calling YOTO males have been observed to halt their trilling during the breeding season when vehicles drove by an active breeding site at a high elevation meadow potentially modifying breeding behavior (USFWS 2014, Prog. BA). They have also been observed to temporarily halt trilling when approached by personnel, however they return to calling quickly after the disturbance (K. Wilkinson pers. observation).

Without the proposed restorative actions (described below) re-opening Route 19E01 may also alter meadow or stream hydrology potentially resulting in their degradation or drying and result in a reduction or elimination of occupied or suitable habitat. YOTO breed in very shallow water habitats within meadows or lakes and a certain amount of mortality of eggs and tadpoles occur naturally from desiccation and freezing. Given this natural vulnerability, any changes that result in decreased amounts and shorter persistence of the preferred shallow water habitats may reduce reproductive success and recruitment, and subsequently the persistence of the species.

Assessments of the condition of the stream and meadow habitats occurring along Route 19E01 conducted by ID Team members identified some resource issues in need of repair. Actions proposed to harden the crossing at Deer Creek, in addition to the proposed Blue Creek and Deer Creek streambank restoration actions, were designed to reduce the impacts Route 19E01 was causing to the surrounding habitats. If the proposed restorative actions are implemented and maintained as intended, the risk of sedimentation or other hydrologic alterations occurring as a result of re-opening Route 19E01 would be reduced.

Table 10: A summary of the quantity of overlap between proposed project activities and suitable YOTO habitat.

		YOTO	
		Wet Meadow ^a (miles or # points)	Upland ^b (miles or # points)
General Habitat	19E01		
	Re-open 19E01	0.25 miles	3.47 miles
	Re-route 19E01	0 miles	0.08 miles
	Harden Stream Crossing (Figure 1, V1)	# - 1	# - 0
	Stream Bank Restoration (Figure 1, V2-V5)	# - 5	# - 0
	09N01		
	Re-open 09N01	0.07 miles	0.93 miles
	Road Maintenance	0.07 miles	0.93 miles
Proposed Critical Habitat ^c	19E01		
	Re-open 19E01	0.21 miles	0.25
	Re-route 19E01	0 miles	0 miles
	Harden Stream Crossing (Figure 1, V1)	# - 0	# - 0
	Stream Bank Restoration (Figure 1, V5)	# - 0	# - 0
	09N01		
	Re-open 09N01	0.07 miles	0.93 miles
	Road Maintenance	0.07 miles	0.93 miles

^a = miles or number within 1250 m (4101 ft.) of suitable wet meadow habitat; ^b = The miles, or # crossings / points reported for Proposed CH are included in the total reported for suitable habitat as well;

Seasonal Closure

The proposed seasonal closures of Route 19E01 under Alternatives 1, 3, and 4 (Alt. 1 = Jan. 1 – July 31st, Alt. 3 = Variable: 6 weeks after snow WC equals zero at Upper Blue Lake snow sensor, Alt. 4 = Jan. 1 – Aug. 15th) would limit YOTO exposure to the risk of disturbance, injury, or mortality in both wet meadow and upland habitats. Enforcement of the seasonal closures would essentially eliminate the risk of disturbance, injury, or mortality of YOTO during the closure period within the closure area along Route 19E01. Since no gates are proposed to be installed on Route 19E01 to help enforce the seasonal closure, however, dispersing / emigrating toads would remain susceptible to injury or mortality as a result of illegal motorized vehicle use of the route (which has been documented to have occurred and would likely continue to occur without strict enforcement). Efforts in the future to educate public users, coupled with strict enforcement of the closure periods would help to mitigate this risk. Informational / educational signs and maps would be posted at the trailheads of Route 19E01 to help aid in compliance. If full compliance is achieved, YOTO susceptibility to disturbance, injury, or mortality would be limited to periods outside of the proposed seasonal closures (i.e. Alt. 1 = after July 31st, Alt. 3 = Variable, Alt. 4 = after Aug. 15th).

The intent of implementing a seasonal closure was to limit impacts to YOTO from public motorized vehicle use and minimize the overlap between motorized vehicle use and Yosemite toad habitat utilization in the vicinity of the trail. The risk of disturbance, injury, or mortality of adult YOTO would be the greatest during breeding activity (within 2 weeks of snowmelt). However, since many factors can alter the length of breeding duration and the toads emigration to and from breeding sites (i.e. significant drops in temperature post snowmelt, and additional late season storms) adults may be present in the vicinity of breeding habitat for longer than 2 weeks. In contrast to many other anuran species, YOTO are not typically active or calling during a precipitation event. A drop in temperature or precipitation will often cause males to stop calling and the movement of both males and females becomes rare. As such, although the timing of the emigration of YOTO to and from the breeding sites will vary in direct correlation with snowmelt,

the length of time they are found in the area is more variable. Therefore, while the seasonal closure proposed in Alternative 1 (Jan 1st – July 31st) would, in most years, protect the toad during its most susceptible time period, in higher water years it would open the route too early (Table Xb). As such, a more flexible, modified, preferred, seasonal closure was developed to address seasonal variation and more thoroughly protect the toad (Alternative 3). The proposed seasonal closure in Alternative 3 would exclude motorized use of 19E01 within 6 weeks of documented snowmelt as reported from the Blue Lake Snow Sensor Station. Six weeks would provide the greatest chance of significantly reducing the risk of disturbance, injury, or mortality of adult YOTO while allowing public motorized vehicle use to occur annually (C. Liang personal communication). Correlating the seasonal closure with the snowmelt reading at Blue Lake will allow a longer season of use in dry years (the current trend) and a shorter season of use in wetter years (Table Xb). Based on the ecology of the toad, we assume the majority of YOTO movement should occur within six weeks of the documented snowmelt and expect the closures would allow their movements to occur uninterrupted for the duration of the closure. Additional effects and differences between the effectiveness of each Alternative's seasonal closures can be found in Table Xb below.

Table Xb: A comparison of how the proposed seasonal closures may differ in mitigating the effects to YOTO between Alternatives 1, 3, and 4

Species	Seasonal Closures		
	Alternative 1: -Jan 1 – July 31	Alternative 3: (Variable) -6-weeks post snowmelt	Alternative 4: -Jan 1 – August 15
YOTO	This alternative would, <i>in most years</i> , protect the YOTO during its most susceptible time. However, in higher water years, a July 31 st opening of the routes would be too early and motorized vehicle use could potentially occur in conjunction with the most active YOTO emigration to and from the breeding sites resulting in a high risk of injury or mortality.	This alternative provides a more flexible, modified seasonal closure period, that would more thoroughly protect the YOTO while allowing public motorized vehicle use to occur annually. Correlating the seasonal closure with snowmelt would allow a longer motorized season of use in dry years (the current trend) and a shorter season of use in wetter years. Although Alternative 3 may allow the Routes to open prior to July 31 st in some years (low water/dry years), because the opening date would be based on snowmelt, the risk to the species would be mitigated appropriately. Additionally, this alternative would provide greater protection to YOTO in wetter years that would not be achieved with Alternative 1's proposed seasonal closure.	This alternative would provide the greatest, consistent, protection for the YOTO, but the shortest season of use for public motorized users. Based on the ecology of the toad, this alternative would (<i>in most years</i>) implement a much longer seasonal closure than would be necessary to successfully mitigate the risk of YOTO becoming injured or killed on the Routes.

Re-Route 19E01: The entire re-routing of Route 19E01 would occur within suitable YOTO upland habitat (Table 10, Figure 1 and Figure 8) but outside of wet meadow habitat. The re-route effort is intended to move the trail away from areas of active stream bank erosion and to improve the angle of approach at the existing crossing at Deer Creek. Constructing the new trail would require the removal of approximately 20 trees (5 of which are greater than 20" dbh) and stumps to clear a new trail corridor. YOTO could be within burrows underground, hiding in grasses, shrubs, stumps, or other downed woody debris along the new route (approximately 0.08 miles or <500 ft.). Individual YOTO and their habitat could become crushed by equipment or disturb by the presence of equipment and personnel during the re-route construction. Alterations to rodent burrows, rocks, logs, or tree stumps used by the YOTO as refugia may increase the risk of predation, change microclimates which can affect growth and survival, and influence prey availability by changed the prey's habitat (Brown et al. 2009).

To mitigate the risk of disturbing or crushing any YOTO during the re-route construction, qualified personnel will survey the area just prior to starting the work. Because adult YOTO have been found to have site fidelity to burrows (Liang 2010), attention will be given to identify existing burrows and if possible they will be avoided. If YOTO are found within the area where the re-route will be constructed, their safety shall be assessed by qualified personnel and dealt with according to the Terms and Conditions described in the Programmatic BO (Prog. BO 2014);

Each YOTO encountered shall be treated on a case-by-case basis, but the general procedure that would be followed is as follows; 1) Leave the non-injured animal alone if it is not in danger; or 2) Move the animal to a nearby safe location if it is in danger. However, the following conditions will be considered before either of these actions are chosen;

- When a YOTO is encountered within the project site, the first priority is to stop all activities in the surrounding area that may have the potential to result in the harassment, injury, or death of the individual. Then, the situation shall be assessed by a FS biologist or Service-approved biologist in order to select a course of action that will minimize adverse effects to the individual.
- Avoidance is the preferred option in an individual YOTO is not moving or is found using a burrow or other refugia. A FS biologist or Service-approved biologist shall inspect the animal and the area to evaluate the necessity of fencing, signage, or other measures to protect the animal.
- If appropriate, the YOTO shall be allowed to move out of the hazardous situation on their own volition to a safe location. An animal shall not be picked up and moved based on it not moving fast enough or it is an inconvenience for activities associated with project operations.
- Individual YOTO shall be captured and moved by hand only when it is necessary to prevent harassment, injury, or death. If suitable habitat is located immediately adjacent to the capture location, then the preferred option is relocation to that site. An individual shall not be moved outside of the radius it would have traveled on its own. Under no circumstance shall they be relocated to a non-FS property without the landowner's written permission.
- Only FS biologists or Service-approved biologists may capture YOTO. Nets or bare hands may be used to capture the animals. Soaps, oils, creams, lotions, repellants, or solvents of any sort cannot be used on hands within two hours of handling the individuals. If the animal is held for any length of time in captivity, they shall be kept in a cool, dark, moist, environment with proper airflow, such as a clean and disinfected bucket or plastic container with a damp sponge. Containers used for transporting shall not contain any standing water, or objects, or chemicals that may injure or kill YOTO.
- To avoid transferring disease or pathogens between suitable habitats during the course of trans-locating the YOTO, FS biologists or the Service-approved biologist shall use the following guidance for disinfecting equipment and clothing (<http://www.open.ac.uk/daptf/>);

Harden Stream Crossing (19E01 @ Deer Creek): The approaches to Deer Creek would be hardened at Meadow 09N83-2 (Figure 1, Point V1) by adding large cobble and boulders (8-16" diameter) and the trail better defined with boulders to limit the width of the crossing on both sides of Deer Creek. The action of hardening the stream crossing at Deer Creek may affect YOTO if they were to occupy the streambanks during implementation and they could become crushed. A simple survey of the banks before equipment enters the area and rock placement occurs to ensure no YOTO are present in the area would help to mitigate this risk. If YOTO are found, individuals may be encouraged to move out of the danger zone without handling them. If this effort isn't successful, then their presence shall be dealt with according to the Terms and Conditions described in the Programmatic BO as described above and in the Design Criteria (Section XII. Appendix D).

Stream Bank Restoration: Stream banks impacted by past off-trail vehicle travel would be restored at three locations along Deer Creek (Figure 1, Points V2-V4) and one location along Blue Creek (Figure 1, Point V5) (Table 10). Each of these points are located within suitable YOTO wet meadow habitat. Techniques used to restore these sites would include seeding, willow cutting planting, and sod plug transplantation. YOTO present along the stream banks may be disturbed by the stream bank restoration activities, although injury and mortality are not expected. YOTO utilizing the bank areas at the time of implementation may be encouraged to move out of the area, or moved based on the Programmatic BO Terms and Conditions. Since the scope of implementing the stream bank restoration is minor, disturbance would be temporary and would not cause a lasting effect on YOTO behavior or persistence in the area. Furthermore, these restorative actions should result in bank stabilization and subsequently reduce the potential that

future erosion and sedimentation would occur; indirectly improving the future water quality and stream conditions of Deer Creek and Blue Creek. Seeding and willow planting would also provide additional cover opportunities for YOTO.

09N01

Re-Open Route 09N01: Re-opening the approximately 1.0 mile portion of Route 09N01 that is currently closed would increase motorized wheeled vehicle access to the area and allow travel directly through suitable YOTO wet meadow (0.07 miles) and upland (0.93 miles) habitat (Table 10 and Figure 1 and Figure 8). YOTO have been observed in the vicinity of Route 09N01 in 1992, 2013, and 2014 and along the banks of Twin Lake in 2001, 2009, and 2012 (Figure 6). Dispersing young YOTO were observed crossing Route 09N01 in June of 2014. Compared to Route 19E01, Route 09N01 overlaps less suitable YOTO habitat therefore, the risk that re-opening Route 09N01 may disturb, injure, or kill individual YOTO is lower. Despite the lower risk to the species for this reason, the types of effects that re-opening the route would have on YOTO and their habitat and the benefits of the proposed seasonal closures are the same as those described for the re-opening of Route 19E01 (see above and Table X).

Road Maintenance: Improving culvert function by installing catch basins, new culverts, and clearing out or upgrading undersized culverts in addition to re-grading the road surface, repairing rolling-dips, and adding gravel along steep sections of the roadway, are all actions expected to improve the existing condition of the meadows and streams along route 09N01. The maintenance actions may however, affect YOTO where they occur along the 0.07 miles traversing wet meadow habitat, and the 0.93 miles traversing upland habitat.

Actions occurring within a few feet of the edge of the road prism (i.e. re-grading, rolling dip repairs, and graveling) would not directly affect the YOTO wet meadow or upland habitat although individual YOTO may be affected. During their active season YOTO move among multiple habitats. Since Route 09N01 bisects suitable YOTO habitat, they may be, and have been observed directly on the route. Because toads move slowly and cannot easily avoid maintenance vehicles or equipment and because they are relatively small and hard to see they are difficult to avoid. Furthermore, because they have permeable skin, they are more susceptible to the toxic effects of chemicals from vehicles used for road maintenance (Andrews et al. 2008, BO). YOTO present on the route during maintenance activities may be disturbed, injured, or killed. Road maintenance actions would also repair / modify sections that have standing water or water flowing over them. This should reduce the incidences of toads sitting in wet puddles on the road surface and lower the susceptibility to injury and mortality during future use of the route.

Actions associated with culvert repair or installation may also affect YOTO. YOTO juveniles and sub-adults have been observed at and near the culverts along Route 09N01. Culvert maintenance occurring at crossings of Meadow Creek, intermittent streams, or other ephemeral streams along Route 09N01 may disturb, injure or kill YOTO and cause increased stream turbidity or sedimentation downstream. Despite these potential effects, the functionality of the culverts and subsequently stream condition would be improved after completion of the work. Therefore, implementation of the proposed culvert maintenance is expected to improve the water quality of the aquatic habitats and would indirectly benefit YOTO utilizing the area.

To mitigate the risk of disturbing or crushing any YOTO during road maintenance and culvert repair or installation, qualified personnel will survey the area just prior to starting the work. If YOTO are found, individuals may be encouraged to move out of the area of danger without handling them. If this effort isn't successful, their presence shall be dealt with according to the Terms and Conditions described in the Programmatic BO as described above (Re-Route 19E01) and in the Design Criteria (Section XII. Appendix D).

Cumulative Effects

Under NEPA (40 CFR 1508.7), cumulative effects represent the “impact on the environment which results from the incremental impact of the action(s) when added to other past, present, and reasonably foreseeable future actions regardless of what agency (Federal or non-Federal or person) undertakes such other actions”. In this project area, no Federal actions are planned to occur in the foreseeable future, but a number of State and Private actions are reasonably certain to occur. These actions include; PG&E hydroelectric activities (i.e. dam maintenance, reservoir and streamflow variations), recreation (fishing, developed and dispersed camping), and CDFW fish stocking.

The spatial boundary for analyzing the cumulative effect of the reasonably certain State and Private actions in combination with the effects of the proposed project activities occurred at the HUC 7 watershed scale. Three HUC 7 watersheds encompass the proposed project area; Blue Lakes, Meadow Creek, and Lower Deer Creek. Populations or individual LCT, SNYLF, and YOTO inhabiting these three watersheds are expected to remain within the watershed and therefore actions occurring outside the HUC 7 watersheds would have no measurable cumulative impact on LCT, SNYLF, YOTO or their habitats. Future State and Private actions expected to occur within each watershed are summarized in Table 11.

Table 11: A summary of the reasonably certain to occur State and Private actions within the spatial extent of the cumulative effects analysis.

HUC7	Actions	
	Private	State
Blue Lakes	PG&E Hydroelectric Activities -Dam maintenance, reservoir and stream flow variations Recreation -Fishing, Developed Camping	CDFW Fish Stocking Species: LCT
Meadow Creek	PG&E Hydroelectric Activities -Dam maintenance, reservoir and stream flow variations Recreation -Fishing, Dispersed Camping	CDFW Fish Stocking Species: LCT
Lower Deer Creek	NONE	NONE

For the Lower Deer Creek HUC7 watershed, all of the lands are publically owned and administered by the Forest Service. As such, there would not be any State or Private actions that would cumulatively affect the LCT, SNYLF, or YOTO. For the actions identified as likely to occur in the Blue Lakes and Meadow Creek watersheds, the primary pathways considered for cumulative effects are 1) the potential risk of directly impacting (disturbance, injury, or mortality) individuals or their habitats, and 2) the risk of increased sedimentation in the habitats.

PG&E Hydroelectric Activities

Routine Dam Maintenance: Maintenance is expected to be an ongoing process that not only involves routine items such as keeping the catch basins and spillways clear, but also regularly inspecting the structure. Dam maintenance actions could include the use of heavy, mechanized equipment such as cranes or small barges and divers to clean out floating debris, remove trees or brush from the embankment, remove sediment build-up at the spillway, mitigate erosion at the embankment and abutment, repair seepage, and seal cracks.

Lahontan Cutthroat Trout

Dam maintenance activities could cause a behavioral disturbance to LCT and lead to an increase in sedimentation downstream of the dam site being maintained. The actions proposed for the Deer Valley 4wd Meadow Restoration and Blue Lake Road Maintenance Project in the Blue Lake HUC7 watershed associated with Route 19E01 would occur greater than 1.0 mile downstream of

the Lower Blue Lake dam. LCT potentially disturbed by re-opening Route 19E01, hardening the stream crossing at Deer Creek, or stream bank restoration actions, would not be directly affected or disturbed by dam maintenance actions occurring at the Lower Blue Lake Dam (or any of the other dams for that matter). Similarly, the project activities proposed to occur in the Meadow Creek HUC7 watershed associated with Route 09N01 would occur greater than 0.5 miles downstream of the Twin Lakes dam. Therefore, LCT potentially disturbed by re-opening Route 09N01 or culvert maintenance actions would not be directly affected or disturbed by dam maintenance actions occurring at the Twin Lake Dam. As such, there would not be any cumulative direct effects to LCT as a result of dam maintenance actions.

Dam maintenance actions could cause increased sedimentation and potentially incrementally cause a cumulative impact to the spawning habitat suitability for LCT below the stream crossings at Blue Creek and Deer Creek along Route 19E01 and in Meadow Creek along Route 09N01. Continued dam maintenance however, would provide long-term benefits to downstream LCT spawning habitat suitability by preventing catastrophic dam failures and maintaining proper function. The risk to LCT habitat from not maintaining the dams far outweighs the risk of causing increased downstream sedimentation by maintaining them.

Sierra Nevada Yellow-legged Frog

No dam maintenance actions are expected to directly affect SNLYF because SNLYF have never been found occupying the reservoirs. SNLYF disturbed, injured, or killed by re-opening or re-routing Route 19E01, hardening the stream crossing at Deer Creek, or stream bank restoration actions, would not be directly affected by dam maintenance actions because these actions would occur greater than 1.0 mile downstream of the nearest dam site (Lower Blue Lake dam). Similarly, SNLYF potentially disturbed by re-opening Route 09N01 or culvert maintenance would not be directly affected or disturbed by dam maintenance actions because these actions would occur greater than 0.5 miles downstream of the nearest dam (Twin Lakes dam). As such, there would not be any cumulative direct effects to SNLYF as a result of dam maintenance actions.

Dam maintenance actions may, however, cause increased sedimentation in the creeks located downstream of where the maintenance actions are occurring and potentially incrementally cause a cumulative impact to the habitat suitability for SNLYF. Continued dam maintenance however, would provide long-term benefits to downstream SNLYF habitat suitability by preventing catastrophic dam failures and maintaining proper function. The risk to SNLYF habitat from not maintaining the dams far outweighs the risk of causing increased downstream sedimentation by maintaining them.

Yosemite Toad

No dam maintenance actions are expected to directly affect YOTO because YOTO have never been found occupying habitats directly adjacent to the dams at Upper Blue Lake, Lower Blue Lake, Twin Lake, or Meadow Lake. YOTO disturbed, injured, or killed by re-opening or re-routing Route 19E01, hardening the stream crossing at Deer Creek, or stream bank restoration actions, would not be directly affected by dam maintenance actions because these actions would occur greater than 1.0 mile downstream of the nearest dam site (Lower Blue Lake dam). As such, there would not be any cumulative direct effects to YOTO as a result of dam maintenance actions.

Although dam maintenance actions may cause increased sedimentation in the creeks located downstream of where the maintenance actions are occurring, because these streams are not typically preferred YOTO breeding habitat, there would be little to no measurable impact to this species. Indirectly however, dam maintenance would provide long-term benefits to YOTO by

preventing catastrophic dam failures and maintaining proper function. Significant introductions of sediment to the streams running through and adjacent to suitable and Proposed Critical wet meadow and upland habitat could make the streams more susceptible to bank erosion and meadow sloughing. Both of which, could lead to de-watering of wet meadow YOTO breeding habitat. Maintaining the dams would help to reduce the likelihood that habitat-altering loads of sediment would enter into the stream.

Regulated Stream Flow Release: Stream flow variations are expected to occur on a seasonal and annual basis as well as during routine maintenance actions.

Lahontan Cutthroat Trout

LCT utilizing the stream / creek habitats located below the dams are susceptible to unnatural flow patterns and unpredictable variations in depth, clarity, and availability. A significant reduction in flow may; 1) displace LCT, 2) lead to their demise if they are left stranded out of water, 3) increase water temperatures, 4) create dispersal barriers, or 5) delay the streams ability to move fine sediment through the system. These 5 potential effects of stream flow variations could exacerbate the potential effects (i.e. behavioral disturbance, increased sedimentation) of the Deer Valley 4WD Meadow Restoration and Blue Lake / Meadow Lake Road Maintenance Project. Although, because the magnitude of the behavioral disturbances and increased sedimentation that may occur as a result of this Project are expected to be minor and short lived, any incremental or detrimental effect caused by unnatural stream flow variations would become unmeasurable within a year.

Sierra Nevada Yellow-Legged Frog

SNYLF potentially utilizing the stream / creek habitats located below the dams are susceptible to unnatural flow patterns and unpredictable variations in depth, clarity, and availability. A significant reduction in flow may; 1) reduce pool volume, 2) increase water temperatures, 3) expose aquatic refuge, 4) cause egg mass desiccation, or 5) delay the streams ability to move fine sediment through the system. The potential effects of stream flow variations could exacerbate the effects of possible increased sedimentation caused by the Deer Valley 4WD Meadow Restoration and Blue Lake / Meadow Lake Road Maintenance Project. Because, however, the magnitude of increased sedimentation that may occur as a result of this Project are expected to be minor and short lived, any incremental or detrimental effect to SNYLF habitat suitability caused by unnatural stream flow variations would become unmeasurable within a year.

Yosemite Toad

In contrast to LCT and SNYLF, YOTO are less susceptible to unnatural flow patterns and unpredictable variations in depth, clarity, and availability because YOTO are less dependent on stream habitat. If YOTO utilized a stream habitat (as they are known to occasionally do), their utilization would most likely occur during the non-breeding season. Although, streams do not provide ideal YOTO breeding habitat, a stream may provide foraging and refuge habitat. Unnatural flow patterns may both negatively and positively affect the foraging and refuge suitability of stream habitat. For instance, while a significant reduction in flow may affect the availability of prey it may also make prey more accessible or expose additional refuge opportunities.

Recreation

Recreational activities can result in disturbance, injury, or mortality to LCT, SNYLF, and YOTO and to their habitats. Meadows, ponds, lakes, and streams are attractive places to recreate. Hikers and their pets, fisherman, packstock, OHV, may disturb, injure, or kill individuals of all life history stages. These activities that occur near high elevation meadows, lakes, and streams can

result in increases in pool sediments, modification to pool morphology, vegetation disturbance, bank trampling, and erosion. At high elevations, riparian habitats tend to be sensitive to disturbance because the vegetation growing season is short.

Fishing: Fishing is a common activity occurring in the reservoirs and streams located on the Private land within the Blue Creek and Meadow Creek HUC7 watersheds.

Lahontan Cutthroat Trout

Fishing directly affects LCT as they are likely to be disturbed, injured, killed, or consumed by this activity. It is assumed that the majority of the fishing occurs within the reservoirs and sparingly or intermittently in the creeks below them. Although fishing LCT may affect the population sizes seasonally and annually, new LCT are stocked in the reservoirs yearly. Since these reservoirs are actively stocked and stocking is expected to continue into the future, fishing in these habitats is not expected to cumulatively result in a change in LCT presence downstream (in the vicinity of Project activities).

Sierra Nevada Yellow-Legged Frog

The activity of fishing may cause behavioral modifications in potentially present SNYLF but it is not expected to result in the injury or mortality of individuals. Unless, however, a fisherman decided to catch a SNYLF and use it for bait. It is assumed that the majority of the fishing occurs within the reservoirs and sparingly or intermittently in the creeks below them.

Yosemite Toad

Fishing may cause behavioral modifications where YOTO are present in the vicinity of where fishing is occurring but it is not expected to result in the injury or mortality of individuals. Fisherman walking through meadows or along the banks of streams may cause soil compaction, bank trampling, and erosion, or disturb or step on individuals.

Developed and Dispersed Camping: Camping is a common activity occurring in the Blue Creek and Meadow Creek HUC7 watersheds. Although the presence of campers in the area may disturb LCT, SNYLF, and YOTO, the effect of this disturbance is expected to be localized and isolated to the area the camping is occurring. Therefore, no camping on State or Private land would cumulatively affect LCT, SNYLF, or YOTO potentially present or its habitat in the Project area on FS land.

CDFW Fish Stocking

The fish stocking occurring in Upper Blue Lake, Lower Blue Lake, Twin Lake, Meadow Lake, Granite Lake, and Evergreen Lake are sustaining LCT presence in the area. If the stocking was not occurring, LCT would not be present in the reservoirs or the creeks located in the Project areas (Blue Creek, Deer Creek, and Meadow Creek). While there are no anticipated effects of stocking LCT to LCT, other than increasing the likelihood of presence in the project area, as long as fish continue to be stocked in reservoirs and lakes in the vicinity of the project area, the likelihood of SNYLF occupancy is very minimal. Furthermore, because YOTO are unpalatable to fish, there too, are no anticipated effects of stocking LCT to YOTO.

No Action Alternative

Direct and Indirect Effects

Lahontan Cutthroat Trout, Sierra Nevada Yellow-Legged Frog, and Yosemite Toad

Under the No Action alternative, the portions of Routes 19E01 and 09N01 that are currently closed would remain closed to public motor vehicle use and not added to the next revision of the MVUM and no of the other corrective or restoration actions described in Section IV would be

implemented. The No Action alternative would result in no direct effects to LCT, SNYLF, YOTO or their habitats (generally suitable or Proposed Critical).

Indirect effects would still occur because taking no action in these areas would not implement the corrective and restoration actions identified as necessary to reduce erosion, stabilize stream crossings, and rehabilitate riparian vegetation along Route 19E01 and bring Route 09N01 into compliance with S & G 100. It is expected that, even in the absence of motorized use occurring, the meadows and aquatic habitats along Routes 19E01 and 09N01 will continue to be impacted or further degraded. The potential habitat degrading effects of sedimentation may affect all three species.

LCT typically seek out sediment-free gravel substrate in riffles and pool crests to spawn, therefore continued sedimentation into the streams could reduce the availability of LCT spawning habitat. Continued increases in sediment delivery to suitable aquatic habitat may also cause a reduction in deep water habitat, fill the spaces between and under refuge features, and bury/cover foraging substrates. A reduction in depth of deep-water habitat may affect individual SNYLF by making them more susceptible to annual freezing and potentially reduce their overwintering success. A loss of refuge or foraging features may increase SNYLF susceptibility to predation or retard their development and ultimately impact recruitment rates and population sizes over longer periods of time. YOTO are dependent on wet meadow habitats for breeding. Not correcting the erosion and stream bank riparian vegetation issues proposed in this Project may lead to meadow de-watering. YOTO breed in very shallow water habitats within meadows and therefore, their reproductive success is quite dependent on a stable water table. Eggs and tadpoles are very vulnerable to desiccation and freezing in these shallow water habitats. An alteration of meadow hydrology could impact reproductive success and recruitment, and subsequently the persistence of the species.

Cumulative Effects

No direct effect on LCT, SNYLF, or YOTO would result from the implementation of the No Action alternative. The indirect effects of taking no action described above focus on sedimentation of aquatic habitats but are not associated with any State, Private, or Federal Action. Increased sedimentation and erosion would be expected to continue from Routes 19E01 and 09N01 if corrective and restoration actions are not taken. Cumulative actions as described in the Federal Register (July 24, 2008, Volume 73, Number 143) only occur when the alternative proposals for agency action result in direct and indirect effects that then combine with other actions implemented or proposed by other governmental or private entities.

VII. COMPLIANCE WITH MANAGEMENT DIRECTION

The proposed project is compliant with all relevant management direction. In particular:

Forest Service Manual (FSM):

#	Direction	Compliance
A1	Manage National Forest System lands so that the special protection measures provided under the Endangered Species Act will no longer be necessary, and threatened or endangered species will become de-listed.	Although the proposed project may affect the Threatened LCT and YOTO and the Endangered SNYLF protected under the Endangered Species Act, the potential effects identified through this analysis are not expected to significantly affect the persistence of LCT or SNYLF. YOTO are at the greatest risk as a result of implementing this project. The proposed seasonal closure(s) are expected to significantly reduce the risk that YOTO will be injured or killed.

Eldorado National Forest Land Management Plan (USDA 1989):

#	Direction	Compliance
B1	Maintain and enhance populations of Threatened and Endangered wildlife and plant species and maintain viable populations of Sensitive Species.	See #A1.
B3	Provide a diverse habitat for all species	The proposed project activities would not modify the types of habitat available in the project area.
B4	Maintain and enhance plant and animal communities (including Threatened and Endangered species) in accordance with federal law, regional guidelines, and Forest needs.	See #A1.
B5	Provide cover and forage for wildlife species dependent on meadows and the adjacent forest edge. Maintain the integrity of the meadow ecosystem.	Although the proposed project may affect cover and forage opportunities for the SNYLF and YOTO in meadow habitat temporarily during project implementation, the proposed corrective and restoration actions are expected to improve the availability of cover and foraging habitat along Routes 19E01 and 09N01. The corrective and restoration actions proposed along both Routes were designed to repair and maintain the integrity of the meadows in which they travel through.
B6	Utilize administrative measures to protect and improve Threatened, Endangered, Rare, and Sensitive wildlife species.	The proposed seasonal closures of Routes 19E01 and 09N01 were designed to protect the Threatened YOTO and Endangered SNYLF. Pre-implementation surveys would also be conducted to reduce the risk of project related disturbance or mortality. Implementation will either be delayed if species are present in the area or individuals will be relocated per the Terms and Conditions described in USDI FWS 2014.

Programmatic BO (USDI 2014):

Measure Type	Direction	Compliance
General	1a. Wheeled vehicles off designated routes, trails, and limited off-highway (OHV) use will be prohibited to reduce the risk of crushing, injuring, or disturbing individuals of the listed species (per S&G 69).	Cross-country (off-designated route) travel would not be permissible in the project area. Cross-country travel would be enforcement by FS officials. Areas along Route 19E01 where previous cross-country travel has been identified would be block and the stream crossing at Deer Creek in meadow 9N83-2 would be delineated with boulders to limit the width of the crossing at both ends.
	1b. Within critical aquatic refuges, occupied habitats, or areas proposed as Critical Habitat, mitigation measures to avoid impacts to the 3 listed amphibians will be implemented for ground disturbing equipment to reduce the risk of killing individuals and adversely affecting their habitat (per S&G 109). The measures may include avoiding the activity all together.	To mitigate the risk of disturbing or crushing SNYLF or YOTO, qualified personnel would survey the areas where ground disturbing activities are planned to occur just prior to the start of the work. If either SNYLF or YOTO are found within the area, their safety shall be assessed by qualified personnel and dealt with according to the Terms and Conditions described in USDI FWS 2014. Since YOTO have high site fidelity to burrows, extra attention will be given to identify existing burrows and avoided.
	1e. The use of low velocity water pumps & screening devices for pumps (S&G 110) will be utilized during drafting for project treatments to prevent mortality of eggs, tadpoles, juveniles, & adult SNYLF & YOTO	Yes, see Design Criteria.
	1g. Fuels and other toxic materials will be stored outside of riparian conservation areas and critical aquatic refuges (per S&G 99) to limit the exposure of the listed species to the toxic materials associated with vegetation management activities.	This is standard practice as directed by S&G 99. There are no CARs in the project area. No fuel storage would take place within RCAs. Refueling would take place in RCAs only where there is no other alternative. Spill prevention and cleanup of hazardous materials would be implemented in accordance with FS timber sale type B contract clauses and in accordance with the Eldorado Hazardous Spill Notification and Response Plan
	1h. If management activities are proposed in an RCA, site-specific mitigation measures will be designed to (1) minimize risk of sediment entry into aquatic systems and (2) minimize impacts to habitat for aquatic- and riparian-dependent species (per S&G 92).	Activities within RCAs were evaluated by the interdisciplinary team on-the-ground. Site specific measures to improve the condition of Routes 19E01 and 09N01 in meadow and stream crossings or sections of each Route traveling adjacent to meadows or streams were designed to minimize the risk of sediment delivery to aquatic and meadow habitat as described in the Proposed Actions for Alternatives 1, 3, and 4. These actions include; 19E01 – streambank erosion rehabilitation (planting vegetation and/or sod plugs), hardening stream crossings, trail re-route and abandoned trail decommissioning, and trail delineation and 09N01 – construction of sediment catch basins at culverts, installation of new culverts, clearing existing culverts, graveling road surface, repair or installation of rolling dips, and linear grading of the road surface.
	1j. When a project results in riparian vegetation being outside the range of natural variability to an extent that the three listed amphibians and/or their habitats may be negatively affected, design criteria will be incorporated to mitigate effects or restore riparian vegetation to the natural range of variability during project implementation (per S&G 105).	Project activities will not alter riparian vegetation outside the range of natural variability. The actions proposed in Alternatives 1, 3, and 4 contain site-specific measures to re-vegetate the streambanks of Blue and Deer Creek in areas that have been damaged by past OHV use.
	1n. Management activities will not adversely affect water temperatures required for local species, including the three amphibian species (per S&G 96).	1. Changes in canopy cover provided by forest or riparian vegetation surrounding aquatic habitats can significantly affect water temperature. No actions proposed in this project are expected to alter the amount of shade on any water body because vegetation near aquatic features would not be removed. As a result, water temperatures would not be adversely affected by the actions proposed. 2. Taking No Action may affect water temperatures in a different manor because continued increases in sedimentation and erosion are expected if the actions proposed for this project are not implemented. Increased sedimentation may reduce pool volume and interrupt flow. Shallow, slow flowing streams would be warmer than a deeper, more swiftly flowing stream. If any one of the action alternatives are implemented however, water temperature would not expected to be adversely affected.
	1o. For projects that could adversely affect streams to the extent that the three listed amphibians and/or their habitats may be negative affected, and the streams are already outside the range of natural variability, mitigation measures and short-term restoration actions will be implemented to prevent declines and/or improve conditions. Long-term restoration actions will be evaluated and implemented according to priority (per S&G 102), which includes adverse impacts to listed species.	Site specific measures to improve the condition of Routes 19E01 and 09N01 at stream crossings or sections of each Route traveling adjacent to streams were designed to minimize the risk of sediment delivery to aquatic habitat as described in the Proposed Actions for Alternatives 1, 3, and 4. These actions include; 19E01 – streambank erosion rehabilitation (planting vegetation and/or sod plugs), hardening stream crossings, trail re-route and abandoned trail decommissioning, trail delineation. 09N01 – construction of sediment catch basins at culverts, installation of new culverts, clearing existing culverts, graveling road surface, repair or installation of rolling dips, and linear grading of the road surface.

Measure Type	Direction	Compliance
General Cont.	1q. Culverts and stream crossings will not create barriers except for the benefit of the three Sierra Nevada amphibians. Water drafting sites will be located to avoid adverse effects to instream flows and depletion of pool habitat. Where possible, maintain and restore timing, variability and duration of floodplain inundation and water table elevation in meadows, wetlands, and other special aquatic features (per S&G 101).	Several of the culverts associated with Route 09N01 would be repaired or replaced to allow passage for the 100-year flow event and sediment and debris carried by the flow event under the action alternatives (1, 3, and 4). The new culverts or other structures would allow passage of aquatic dependent species.
	1r. Corrective actions will be implemented when needed to restore hydrologic connectivity of aquatic systems that are disrupted by roads (per S&G 100).	Repairs to Route 09N01 proposed in this project would bring the meadows crossed or bordered by this Route into compliance with Standard & Guideline #100. Repairs include; construction of sediment catch basins at culverts, installation of new culverts, clearing plugged culverts, re-graveling the Route surface, repair and installation of rolling dips, and linear road grading. These actions would greatly reduce runoff and sediment from reaching the meadows and subsequently prevent additional drying out of the meadow. Surface water and ground water would be able to move more freely through the meadow and the portions of the meadows that are downslope of the roads should become wetter.
	1t. Actions consistent with S&Gs and the desired conditions of aquatic habitats will be implemented after identifying and evaluating adverse effects of recreation-associated activities (per S&G 116).	Site specific measures to improve the condition of OHV Routes 19E01 and 09N01 in meadow and stream crossings or sections of each Route traveling adjacent to meadows or streams were designed to minimize the risk of sediment delivery to aquatic and meadow habitat as described in the Proposed Actions for Alternatives 1, 3, and 4. These actions include; 19E01 – streambank erosion rehabilitation (planting vegetation and/or sod plugs), hardening stream crossings, trail re-route and abandoned trail decommissioning, and trail delineation and 09N01 – construction of sediment catch basins at culverts, installation of new culverts, clearing existing culverts, graveling road surface, repair or installation of rolling dips, and linear grading of the road surface.
Watershed Restoration	1a. Protection needs will be established with appropriate restrictions and mapped prior to commencement of operations (per BMP 1.4). This includes wetlands, meadows, lakes, springs, stream-course protection zone widths, etc.	Suitable SNLYF and YOTO habitats have been identified and mapped (See Figures 4 and 8). Design criteria associated with SNLYF and YOTO will be implemented in these mapped areas.
	1b. A limited operating period may be established to ensure that negative impacts to resources may be avoided; contract provisions can also be used to close down operations during adverse operating conditions (per BMP 1.5)	Although BMP 1.5 is associated with Timber Sales (contract clause c6.313) design criteria have been developed to limit the period of project implementation to ensure the lowest risk to YOTO and SNLYF. The use of ground-based mechanized / motorized vehicles or equipment to implement the restoration activities would not occur during the proposed seasonal closures for Routes 19E01 and 09N01 to limit impacts to YOTO and SNLYF (See Design Criteria, Appendix C).
	1h. Soil erosion will be minimized to protect water quality via the stabilizing influence of vegetation foliage and root networks. Surface-disturbed areas will be revegetated with grass or browse species between previously planted trees as needed for control of overland runoff and to meet wildlife needs (per BMP 5.4).	Site-specific streambank erosion rehabilitation (re-vegetation and/or sod plugs) is proposed to occur in each action alternative in areas previously impacted by OHV use.
	1w. Watersheds will be restored to repair degraded watershed conditions and improve water quality and soil stability. Watershed restoration is a corrective measure to improve ground cover density; improve infiltration; prevent excessive overland runoff and conserve the soil resource; stabilize stream banks and stream channels; improve soil productivity; reduce flood occurrence and flood damage; and improve overall watershed function (per BMP 7.1)	- The actions proposed in this project (i.e. trail re-route, streambank restoration, stream crossing hardening, road maintenance, maintain/install catch basins at culverts, install new culverts where needed, gravel additions on steep route sections, rolling dip repair, re-grading the road, and clearing out/ upgrading undersized culverts within the specified alignment and grade tolerances) are designed as corrective and restoration actions. - Post project implementation we expect that a) Downstream <u>water quality</u> and <u>soil stability</u> would be improved by reducing the rate and occurrence of erosion and sedimentation, b) <u>Ground cover density</u> would be increased and <u>streambanks stabilized</u> at the streambank restoration areas through planting, c) <u>Infiltration</u> along Routes 19E01 and 09N01 would be improved by repairing rolling dips, and re-grading the road, d) <u>Excessive overland runoff</u> would be prevented through the maintenance, repair and installation of new culverts.
	1aa. Tractor operations will be limited in wetlands and meadows. In order to limit turbidity and sediment production resulting from compaction, rutting, runoff concentration, and subsequent erosion use of mechanical equipment will be excluded in wetland and meadows except for the purpose of restoring wetland and meadow functions. Sediment and other pollutants will be controlled from entering streamcourses. The application of this BMP will be mandatory on all vegetation-manipulation projects as prescribed in the environmental documentation (per BMP 5.3). Specific protection measures will be established for each area that could incur adverse water-quality impacts (per BMP 1.18).	Mechanical operations in wetlands and meadows would be avoided except during the implementation of corrective actions along Route 09N01 that are designed to result in compliance with S&G 100. However, if mechanized equipment travels off the hardened road surface in order to implement restoration work (such as the reroute, culvert installation, repair, or maintenances) these areas shall be surveyed for existing Yosemite toads and Sierra Nevada Yellow-Legged Frogs by qualified FS personnel just prior to starting work to avoid crushing. If either SNLYF or YOTO are found within the area, their safety shall be assessed by qualified personnel and dealt with according to the Terms and Conditions described in USDI FWS 2014.

Measure Type	Direction	Compliance
Watershed Restoration Cont.	1ee. Adverse water-quality impacts associated with destruction, disturbance, or modification of wetlands will be avoided (per BMP 7.3). Factors that will be evaluated include, but are not limited to, water supply, water quality, recharge areas, functioning of the wetland during flood and storm events, flora and fauna, habitat diversity and stability, and hydrologic function of riparian areas.	The actions proposed for this project that may be implemented within meadow habitat were developed to make corrective or restorative actions to improve and maintain hydrologic and biologic function of that meadow system. None of the actions proposed would result in a “net loss” of wetland /meadow habitat. Instead, the actions are expected to increase the area of properly functioning meadow habitat and potentially increase wetland habitat down-slope of project implementation.
	1ff. A water quality monitoring plan will be part of an environmental document, a management plan, or a special use permit, or it will be developed in response to other needs to evaluate the implementation and effectiveness of a management prescription in protecting water quality (per BMP 7.6).	All sites will be monitored by a Forest Hydrologist and Road Engineer after project implementation. The need for a specific monitoring plan will be assessed by the Forest Hydrologist during the post implementation monitoring. A plan, if needed, would be developed at that time.
	1gg. Management by closure to seasonal, temporary, and permanent use will be used to exclude activities that could result in damages to either resources or improvements, including impaired water quality from roads and trails (per BMP 7.7). Closure to use will occur when the condition of the watershed must be protected to preclude adverse water-quality effects and adverse impacts to the listed amphibians (per BMP 1.5; per BMP 2.9).	Alternatives 1, 3, and 4 propose a seasonal road closure for the portions of Routes 19E01 and 09N01 that are currently closed (see Section IV, Description of the Proposed Action). These proposed seasonal closures are intended to prohibit OHV use during the period of the most likely overland movement of SNYLF and YOTO. These proposed seasonal closures would also benefit water quality because the Routes would have an opportunity to dry-out before use is opened to the public. Erosion and sedimentation would be less likely after the Routes have dried.
	1hh. For any new proposed action or activity that may affect water quality, the Forest Service will examine all past, present, and future activities in a sub-watershed that may have a cumulative effect to water quality and beneficial uses (uses specified in water quality standards for each water body or segment), including the three listed amphibians if present in the sub-watershed or downstream.	See Cumulative Effects in Section VI of this report.
Road and Trail Maintenance	2bThe Forest Service will minimize water, aquatic, and riparian resource disturbances that may affect individuals of the three amphibian species and related sediment production when constructing, reconstructing, or maintaining temporary and permanent water crossings (BMP 2.8). Specifications for stream crossing areas and design, construction/reconstruction of permanent and temporary crossings, as well as maintenance of these crossings included in 36 technical specifications listed in BMP 2.8 will be followed.	<ul style="list-style-type: none"> - Route 19E01 crosses Deer Creek at Meadow 9N83-2. Part of the actions proposed for this project include hardening the approaches at this stream crossing using large cobble and rock between 8-16” diameter and to use boulders to better define the Route and limit the width of the crossing on both sides of Deer Creek. These actions are intended to reduce erosion and sedimentation. - Several of the culverts associated with Route 09N01 would be repaired or replaced to allow passage for the 100-year flow event and any sediment and debris carried by the 100-year flow event under each action alternative (1, 3, and 4). The new culverts or other structures would allow passage of aquatic dependent species. - All equipment would avoid entering or crossing into aquatic habitat to the extent possible during restoration activities associated with the hardening of the approaches or Route 19E01’s stream crossing at Deer Creek (in Meadow 9N8302) and the culvert installation, repair, and maintenance on Route 09N01. - Where equipment travels off the hardened road surface or crosses through stream habitat for restoration work (such as the reroute, culvert installation, repair, or maintenance, or hardening stream approaches), these areas shall be surveyed for existing Yosemite toads and Sierra Nevada yellow-legged frogs by qualified FS personnel just prior to starting work to avoid crushing. If either SNYLF or YOTO are found within the area, their safety shall be assessed by qualified personnel and dealt with according to the Terms and Conditions described in USDI FWS 2014-
	2c. Measures described in BMP 2.11 to prevent adverse effects from fuels, lubricants, cleaners, and other harmful materials on skin-respiring amphibians will be implemented.	Fuels and other toxic materials will be stored outside of riparian conservation areas (per S&G 99) to limit the exposure of the listed species to the toxic materials associated with vegetation management activities.
	2d. To protect water quality during road maintenance and operations, 31 practices related to road inspection, maintenance planning, and operations will be implemented as appropriate based on local site conditions (per BMP 2.4).	All applicable BMPs will be followed. Post decision a road design package will be developed incorporating each applicable BMP and input from an Erosion Control Plan (if it is determined one is necessary). The final road package will be designed as a collaborative effort between the road engineers and hydrologist. The final road package and Erosion Control Plan would be in the project record prior to implementation of the project.
	2h. A project-specific erosion control plan will be developed to effectively limit and mitigate erosion and sedimentation from any ground-disturbing activities, through planning prior to commencement of project activity, and through project management and administration during project implementation (per BMP 2.13)	Engineering and hydrology personnel will determine the need for (see exemption categories listed in BMP2.13) an Erosion Control Plan post-decision but prior to the completion of the road package and implementation of any project actions. The ECP will be prepared to complement design and site-specific prescriptions. A detailed and accurate ECP will allow Forest Service staff to conduct efficient, meaningful inspections of ground-disturbing projects, and will provide a needed check to ensure that mitigation measures for addressing impacts from the activities are accurately communicated to field staff.
	2j. The effects to riparian and aquatic resources of creating, maintaining and using routes and areas for motorized off-highway vehicles (OHV) will be mitigated by OHV-specific BMPs designed for each individual project or batch.	Alternatives 1, 3, and 4 propose a seasonal road closure for the portions of Routes 19E01 and 09N01 that are currently closed (see Section IV, Description of the Proposed Action). These proposed seasonal closures are intended to prohibit OHV use during the period of the most likely overland movement of SNYLF and YOTO. These proposed seasonal closures would also benefit water quality because the Routes would have an opportunity to dry-out before use is opened to the public. Erosion and sedimentation would be less likely after the Routes have dried.

Measure Type	Direction	Compliance
Road and Trail Maintenance Cont.	2k. OHV trails will be located to reduce the risk that sediment originating from designated trails and areas will enter watercourses and water bodies to minimize hydrologic connectivity, and by incorporating drainage structures into trail design to disperse concentrated runoff (per BMP 4.7.2).	<p>- This project proposes to re-route Route 19E01 to move the Route away from areas of active streambank erosion while improving the angle of the approach to the existing stream crossing to reduce future streambank degradation. These actions are expected to reduce the hydrological connectivity and the re-routed portion would be designed to disperse concentrated runoff and properly drain. The old section of trail would be blocked off, decommissioned, and rehabilitated by planting with locally collected vegetation.</p> <p>-As proposed, this project would maintain/install catch basins at culverts, install new culverts where needed, add gravel on the steep sections of the roadway, repair rolling dips, re-grade the road, and clear out/ upgrade undersized culverts within the specified alignment and grade tolerances. These maintenance actions would bring Route 09N01 into compliance with S&G 100, minimize the impact to hydrologic connectivity, and improve the drainage structures along the Route to disperse runoff and reduce sedimentation.</p>
	2l. The discharge of sediment into water bodies from OHV use will be minimized or prevented by implementing the appropriate techniques outlined in BMP 4.7.3 for crossing location, trail approaches to watercourses, and design and construction of watercourse crossings.	<p>- Route 19E01 crosses Deer Creek at Meadow 9N83-2. Part of the actions proposed for this project include hardening the approaches at this stream crossing using large cobble and rock between 8-16" diameter and to use boulders to better define the Route and limit the width of the crossing on both sides of Deer Creek. These actions are intended to reduce erosion and sedimentation.</p> <p>- Several of the culverts associated with Route 09N01 that are impeding movement of surface water and ground water through the meadows would be repaired or replaced to allow passage for the 100-year flow event and any sediment and debris carried by the 100-year flow event under each action alternative (1, 3, and 4). The new culverts or other structures would allow passage of aquatic dependent species and water to move more freely through the meadows.</p>
	2m. The discharge of sediment into water bodies will be minimized or prevented during construction, reconstruction, and realignment of OHV trails (per BMP 4.7.4).	<p>-Excessive runoff and sediment from Route 09N01 that is currently entering multiple meadows would be greatly reduced by the proposed actions; a) construction of sediment catch basins at culverts, b) installation of new culverts, c) clearing sediment and debris out of culverts, d) placement of gravel on the road surface, e) repair and/or installation of rolling dips, and linear grading of the road surface.</p> <p>-Erosion and sedimentation from Route 19E01 would be greatly reduced by the proposed actions; a) hardening the approaches to the Deer Creek crossing, d) realignment of the approach at Deer Creek associated with the proposed re-route.</p>
	2n. OHV trails will be monitored to reduce the risk of sediment delivery to water, aquatic, and riparian resources by identifying watercourse crossings and OHV trail segments in need of maintenance, setting priorities for maintenance, and identifying OHV areas and trails that require closure and restoration (BMP 4.7.5).	<p>- Routes 19E01 and 09N01 were monitored or surveyed by forest staff prior to the formulation of the action proposed for this project. Corrective and restorative actions needed in order to reduce sediment delivery to the aquatic and riparian resources were identified. Therefore this project is directly implementing BMP 4.7.5.</p> <p>- Future implementation monitoring of the portions of Routes 19E01 and 09N01 currently closed will occur as described in the Eldorado National Forest Travel Management SEIS Settlement Agreement Monitoring Plan (2015). This monitoring will determine the effectiveness of the corrective and rehabilitative actions that would be implemented as a result of this project. It will be conducted twice a year, once at the opening of the route in the spring and once in the fall to determine if impacts continue to occur.</p> <p>-Monitoring of the other sections of Routes 19E01 and 09N01 outside of the project area and actions will be performed in accordance with the OHV Monitoring Plan described in the 2008 ENF Public Wheeled Motorized Travel Management Decision.</p>
	2p. The discharge of sediment into watercourses and water bodies will be minimized or prevented by permanently restoring OHV-damaged areas, watercourse crossings, and OHV trails no longer designated for use (per BMP 4.7.8).	<p>The actions proposed in this project were identified and designed in accordance with BMP 4.7.8 and address the ten step Restoration of OHV-damaged Areas (USDA 2006);</p> <p>a. Identify the source of the problem – DONE; ID team visited Routes 19E01 and 09N01 and identified areas in need of corrective or restorative actions.</p> <p>b. Effectively close the area to OHV traffic – DONE as a result of the ENF Travel Management SEIS</p> <p>c. Reshape the land to its original contour – PROPOSED ACTION; re-grade road</p> <p>d. Disperse concentrated runoff – PROPOSED ACTION; repair rolling dips</p> <p>e. Prepare the seedbed –</p> <p>f. Planting or seeding – PROPOSED ACTION; streambank restoration would include planting native vegetation or sod plugs.</p> <p>g. Stabilize the surface – PROPOSED ACTION; stream crossing approach hardening, gravel additions on steep sections of routes</p> <p>h. Signing – PROPOSED ACTION; signs and maps displaying the seasonal closure areas would be posted on routes 19E01 and 09N01</p> <p>i. Enforcement and Monitoring – Seasonal Closures and the prohibition of cross-country travel would be enforced. Future implementation monitoring will be conducted to determine the effectiveness of the corrective and rehabilitative actions that would be implemented as a result of this project (as described in the Eldorado National Forest Travel Management SEIS Settlement Agreement Monitoring Plan (2015)). It will be conducted twice a year, once at the opening of the route in the spring and once in the fall to determine if impacts continue to occur.</p>

		-Monitoring of the other sections of Routes 19E01 and 09N01 outside of the project area and actions will be performed in accordance with the OHV Monitoring Plan described in the 2008 ENF Public Wheeled Motorized Travel Management Decision.
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VIII. DETERMINATION OF EFFECTS

Lahontan Cutthroat Trout

Although the Deer Valley 4WD Meadow Restoration and Blue Lake / Meadow Lake Road Maintenance Project has the potential to impact individual LCT and their habitat, the risk of impact is considered to be minor. The LCT occurring in the vicinity of the project area are present due to the active fish stocking of 4 reservoirs: Upper Blue Lake, Lower Blue Lake, Twin Lake, Meadow Lake and two other naturally occurring lakes: Granite Lake and Evergreen Lake. Each of the reservoir lakes are dammed, and therefore, unless a spilling event occurs allowing LCT to enter into the stream systems between and downstream of each reservoir, the LCT stocked into each lake / reservoir are physically isolated from one another and from the proposed project area. Furthermore, the creek habitats available to LCT in the project area are not naturally flowing. Each of them have decreased and regulated stream flows; attributes considered a major threat to LCT persistence. Due to the low likelihood of presence and poor habitat suitability, the risks associated with re-opening Routes 19E01 and 09N01, re-routing Route 19E01, hardening the stream crossing of Route 19E01 at Deer Creek, Stream Bank Restoration, and road maintenance of Route 09N01 are minimal. For these reasons, it is my determination that the Deer Valley 4WD Meadow Restoration and Blue Lake / Meadow Lake Road Maintenance Project *may affect but is not likely to adversely affect the Lahontan Cutthroat Trout*.

Sierra Nevada Yellow-Legged Frog

Although the actions proposed by the Deer Valley 4WD Meadow Restoration and Blue Lake /Meadow Lake Road Maintenance Project may disturb, injure, or kill individual SNYLF or add increased sediment into their aquatic habitat, the scope of these impacts are very limited (likelihood, scale, and duration). SNYLF have not been documented in the project area. The nearest known sighting is approximately 0.8 miles away. Potentially suitable habitat in the area is poor. The streams contain fish, are not naturally flowing, and are lacking deep-water habitat. Proposed project activities directly overlap with or travel through a very small proportion of SNYLF habitat; 2 perennial stream crossings, 4 unnamed intermittent stream crossings, along 0.46 miles of upland habitat, and 0.43 miles of meadow habitat. Disturbance and the likelihood of injury or death would occur over short periods and be minimized by qualified FS personnel for existing SNYLF just prior to implementation. For these reasons, it is my determination that the Deer Valley 4WD Meadow Restoration and Blue Lake / Meadow Lake Road Maintenance Project *may affect but is not likely to adversely affect the Sierra Nevada yellow-legged frog*.

Proposed Critical Habitat: Sierra Nevada Yellow-Legged Frog

The potential effects of the proposed project activities do not differ between general suitable habitat and the habitat occurring within the Proposed CH boundary. The potential effects to SNYLF habitat identified in this analysis were associated with sedimentation. However, the corrective and restoration actions that would be implemented as part of this project would significantly reduce the rate of, or fully mitigate the risk of, sedimentation within the months to years following completion of the project and thus, indirectly improving the habitat suitability for SNYLF. For these reasons, it is my determination that the Deer Valley 4WD Meadow Restoration and Blue Lake / Meadow Lake Road Maintenance Project *is not likely to result in the destruction or adverse modification of Proposed Critical Habitat for the Sierra Nevada yellow-legged frog*.

Yosemite Toad

Despite the expected effectiveness of the proposed seasonal closure(s) on limiting the risk of re-opening Routes 19E01 and 09N01, the risk would not be fully mitigated. Toad stragglers and the potential for illegal motorized use outside of the seasonal closure could cause disturbance, injury, or mortality of YOTO to remain as potential risks. For these reasons, it is my determination that the Deer Valley 4WD Meadow Restoration and Blue Lake / Meadow Lake Road Maintenance Project ***may affect and is likely to adversely affect the Yosemite toad.***

Proposed Critical Habitat: Yosemite Toad

A very small portion of the proposed actions would occur within YOTO Proposed CH (Table 10). The only actions that would occur within Proposed CH would be the re-opening of Routes 19E01 and 09N01 and road maintenance actions along Route 09N01. Although both of these actions have the potential to affect PCEs of YOTO habitat including hydroperiod, refugia, foraging, overwintering habitat and prey availability, the magnitude and scale of the effects are minor and discountable. For these reasons, it is my determination that the Deer Valley 4WD Meadow Restoration and Blue Lake / Meadow Lake Road Maintenance Project ***is not likely to result in the destruction or adverse modification of Proposed Critical Habitat for the Yosemite toad.***

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X. FIGURES

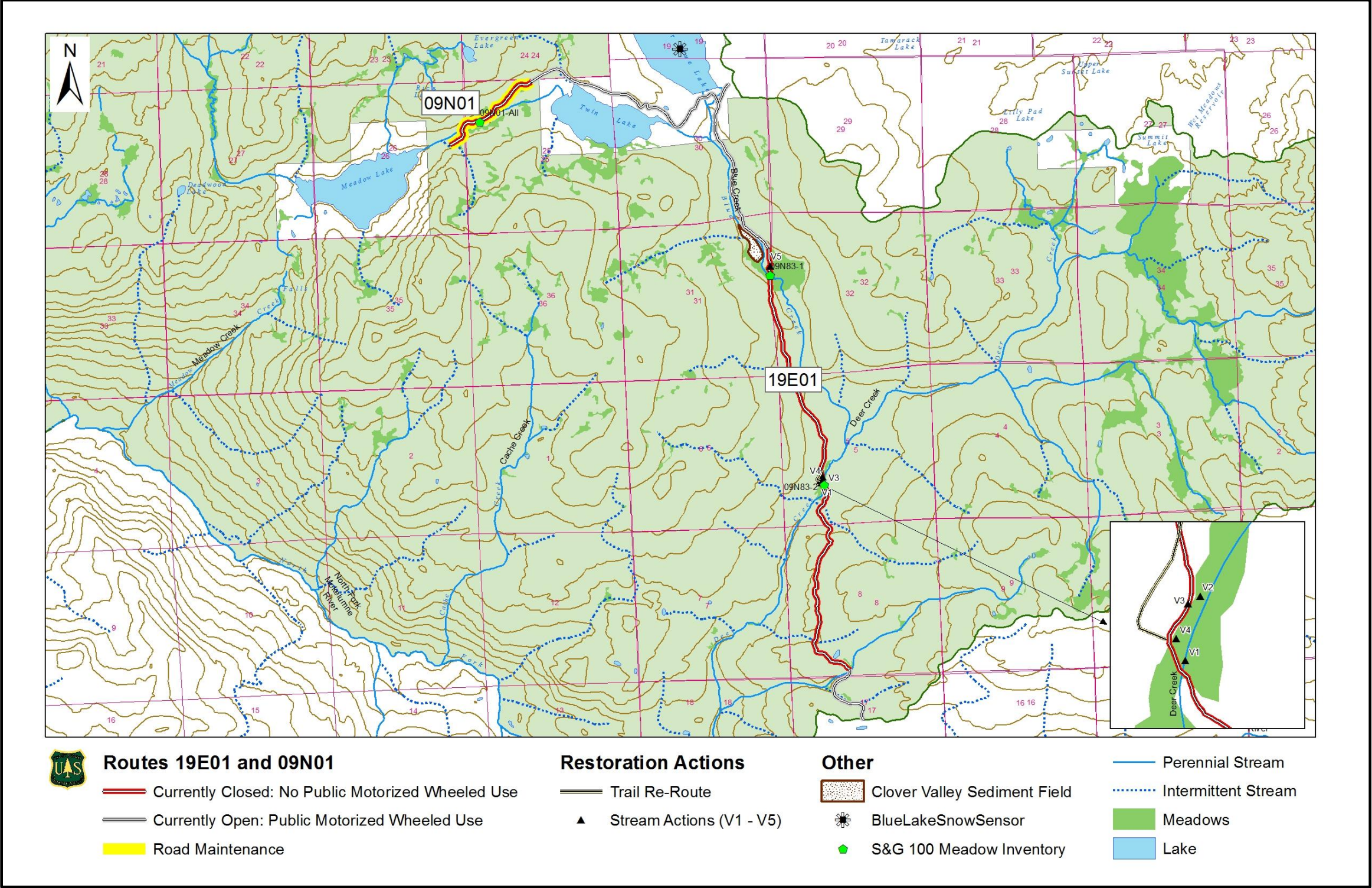


Figure 1: Deer Valley 4WD Trail Meadow Restoration and Blue Lake / Meadow Lake Road Maintenance Project proposed actions. The Eldorado National Forest is represented by the forest green background.

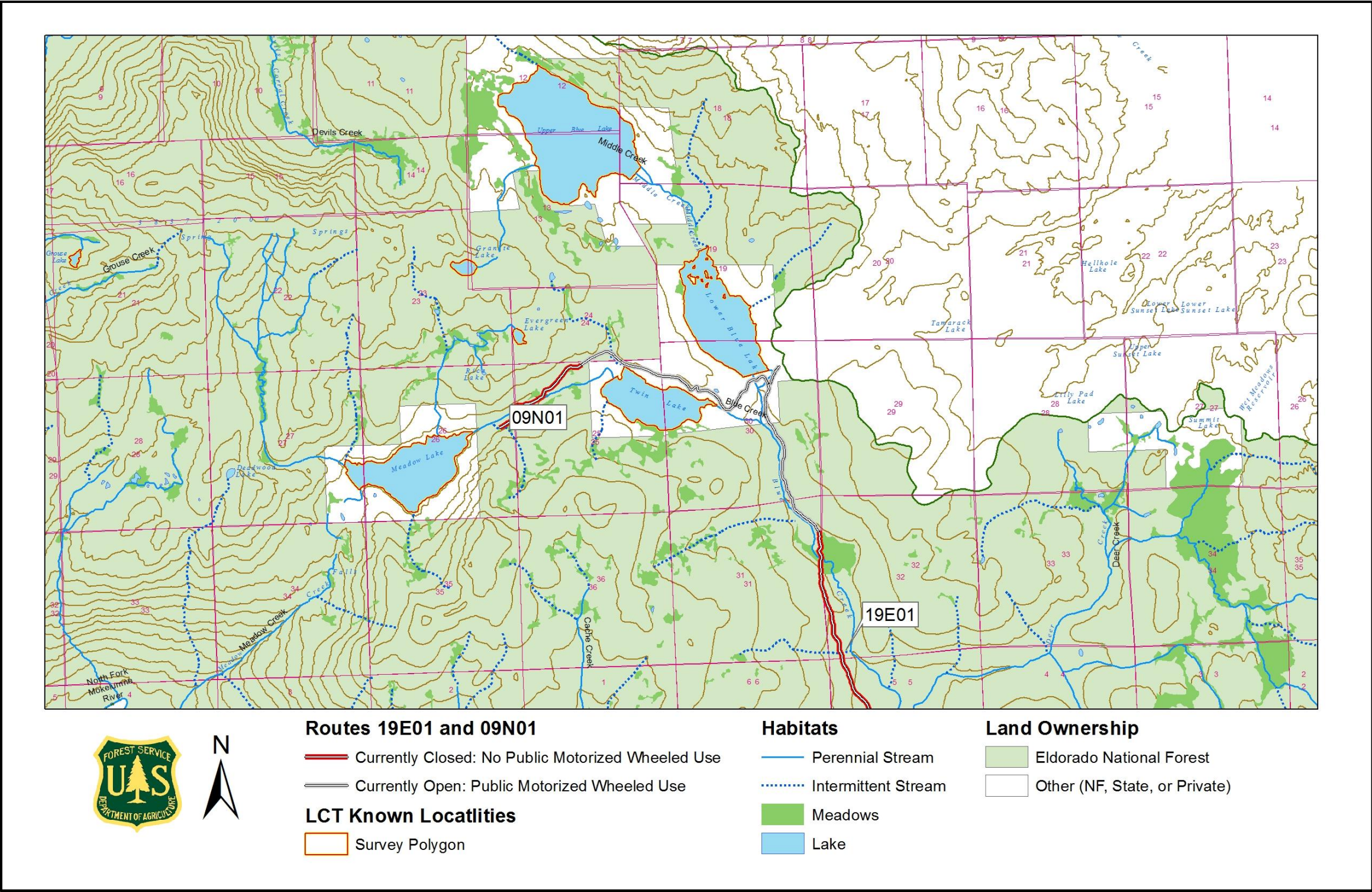


Figure 2: Lahontan Cutthroat Trout Eldorado National Forest known localities in the vicinity of the project area.

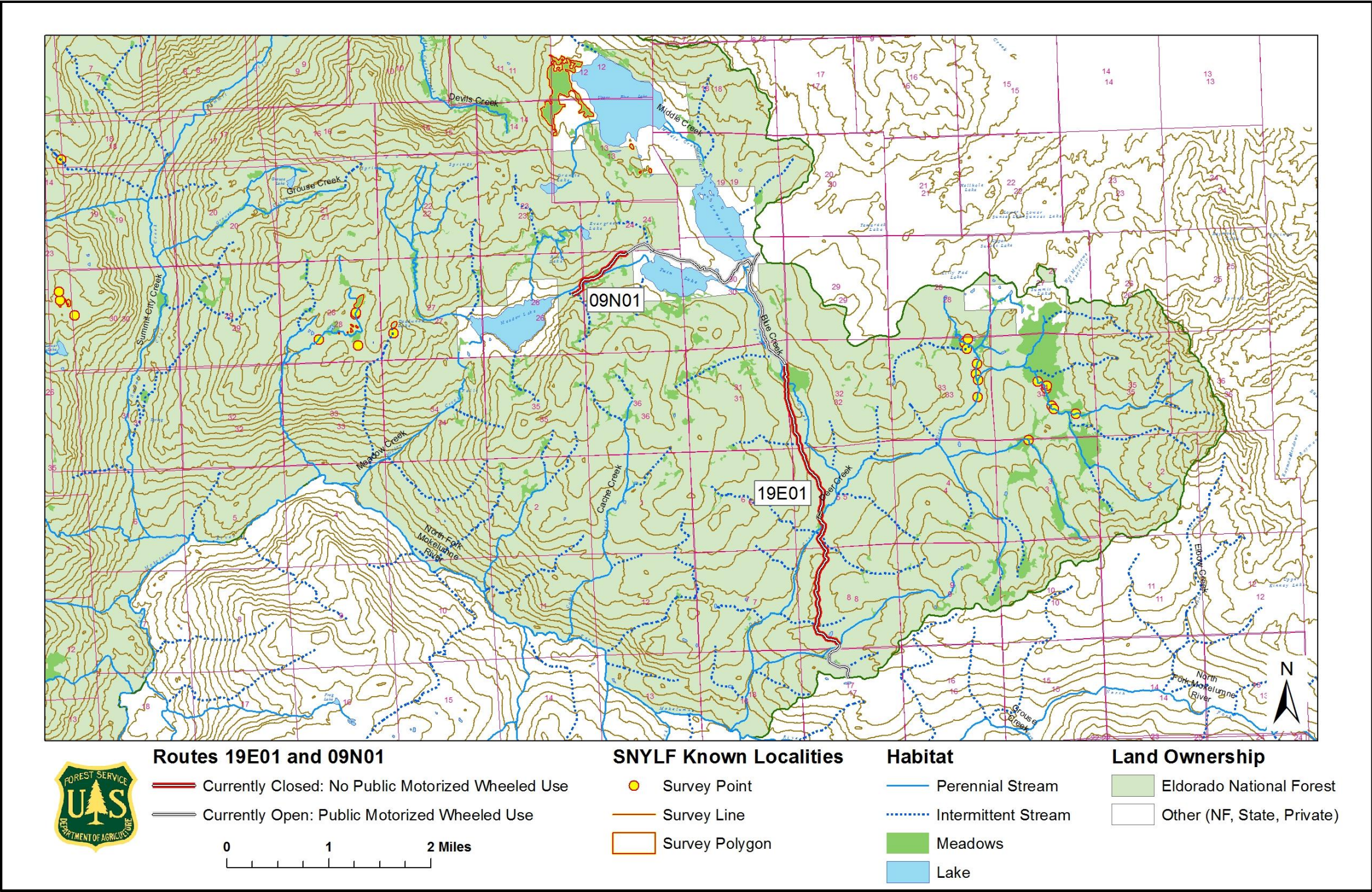


Figure 3: Sierra Nevada Yellow-Legged Frog Eldorado National Forest known localities in the vicinity of the project area.

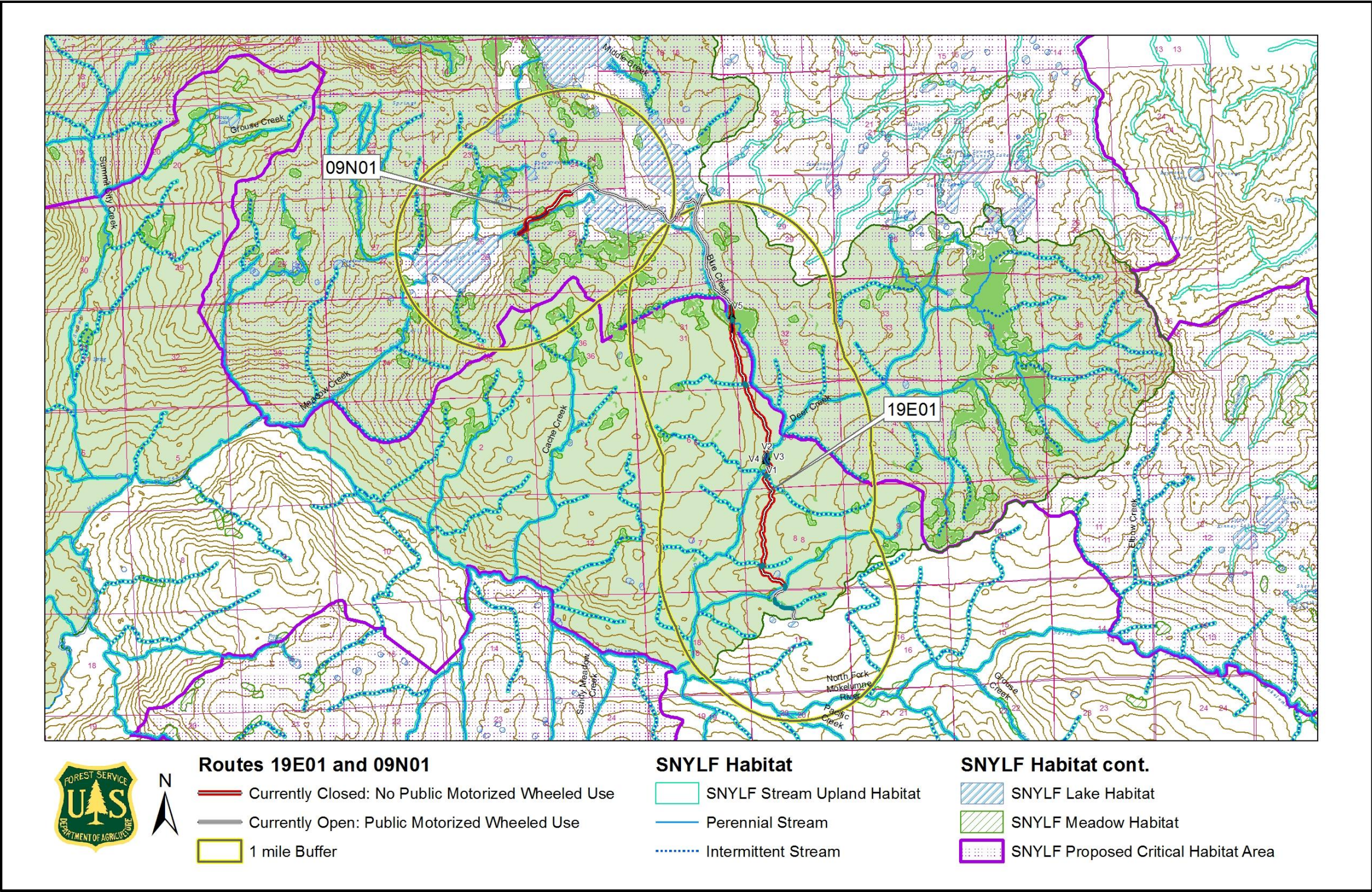


Figure 4: Sierra Nevada Yellow-Legged Frog Suitable and Proposed Critical Habitat. The Eldorado National Forest is represented by the forest green background.



Figure 5: a) The stream crossing of Blue Creek, b) The stream crossing of Deer Creek.

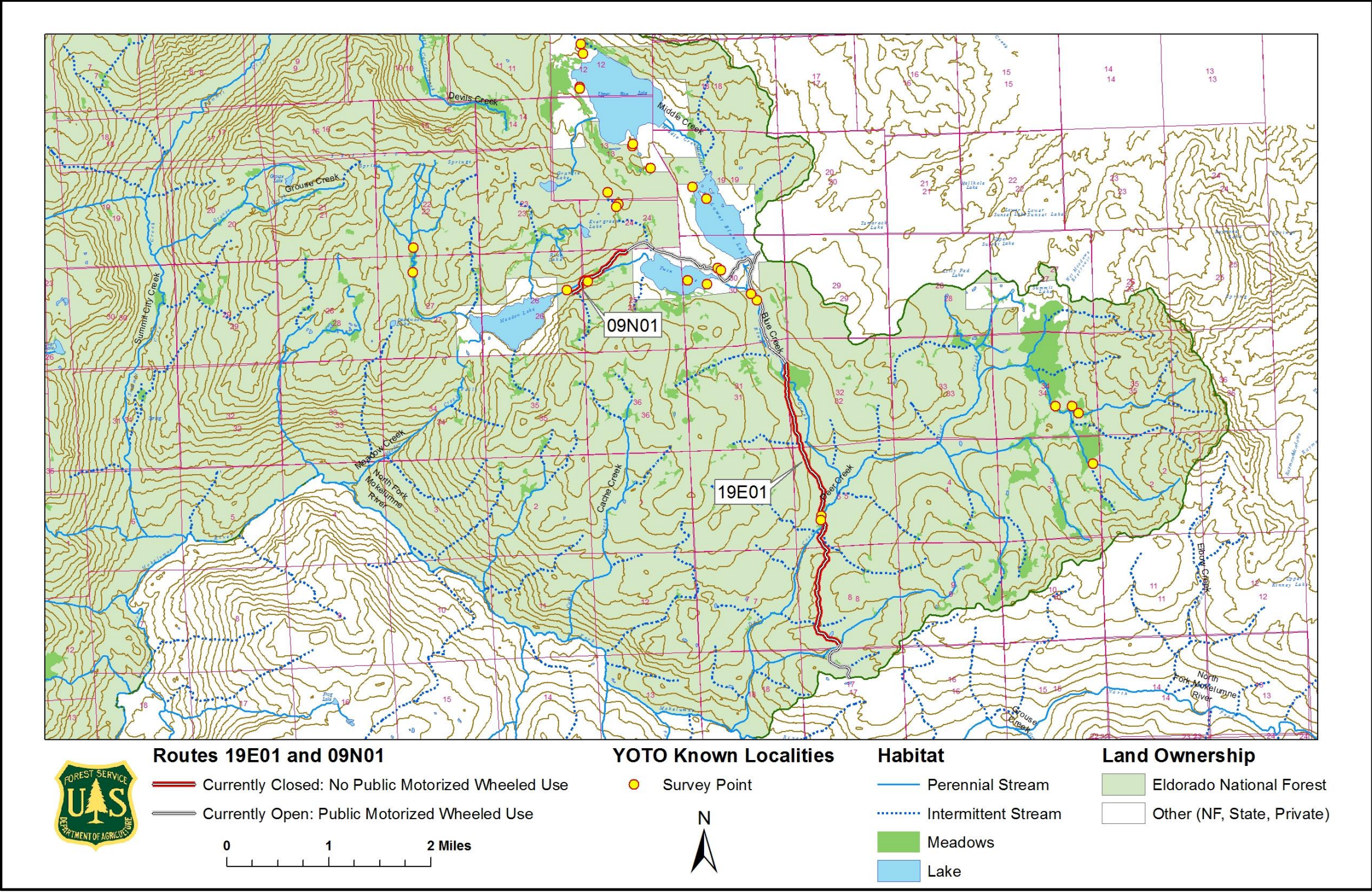


Figure 6: Yosemite Toad Eldorado National Forest known localities in the vicinity of the project area.



Figure 7: a) Photo of Yosemite toad hybrid observed on 8/27/2014 during a Deer Valley 4WD Trail (19E01) ID Team field trip to the proposed restoration sites. b) Photo of crushed YOTO

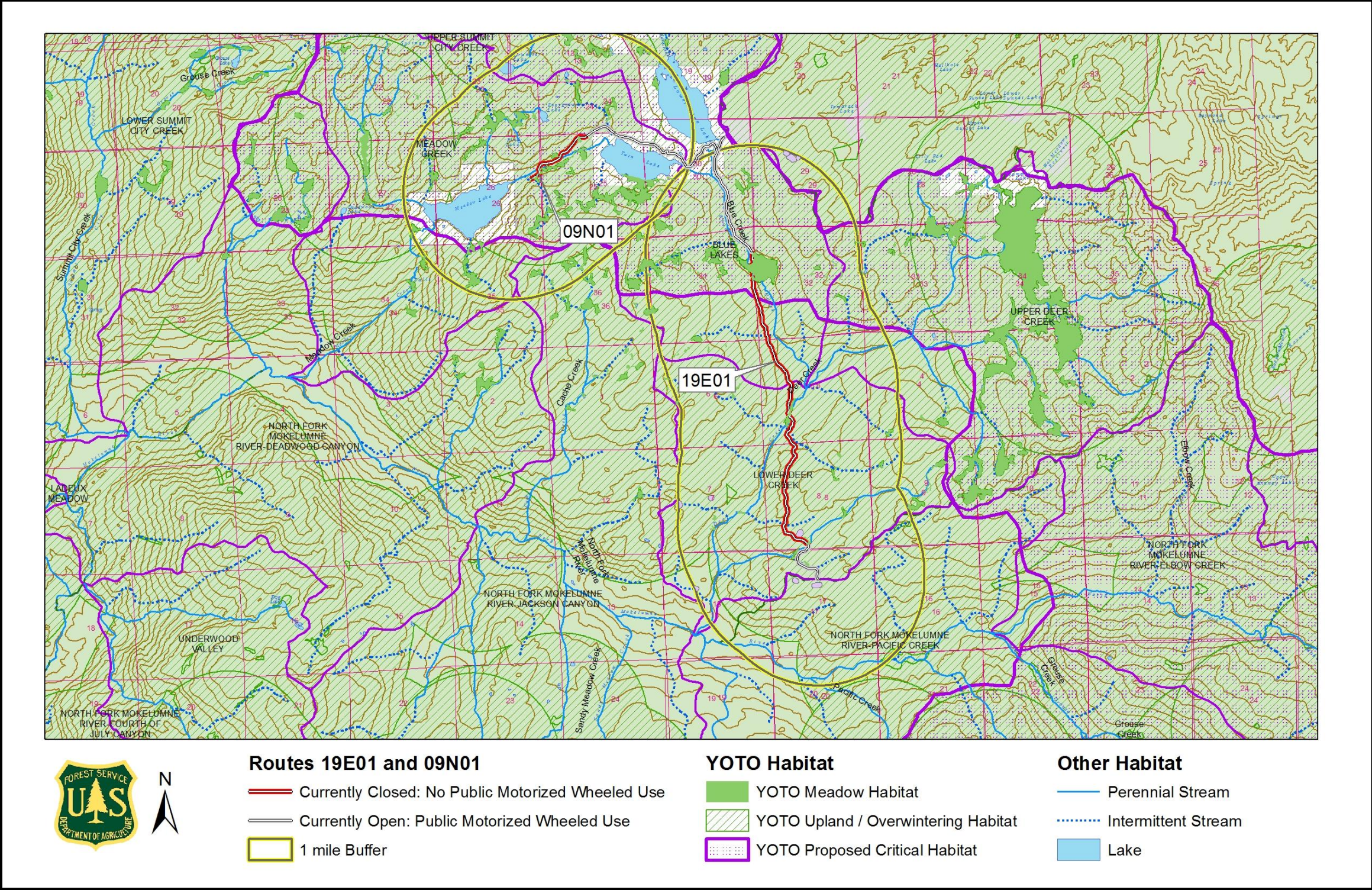


Figure 8: Yosemite Toad Suitable and Proposed Critical Habitat.

X. APPENDIX A

U.S. Fish & Wildlife Service Sacramento Fish & Wildlife Office

Federal Endangered and Threatened Species that Occur in or may be Affected by Projects in the Counties and/or U.S.G.S. 7 1/2 Minute Quads you requested

Document Number: 150407083742

Current as of: April 7, 2015

Listed Species

Fish

Oncorhynchus (=Salmo) clarki henshawi

Lahontan cutthroat trout (T)

Amphibians

Rana sierrae

Sierra Nevada yellow legged frog (E)

Anaxyrus canorus

Yosemite toad (T)

Mammals

Martes pennanti

fisher (C)

Quads Containing Listed, Proposed or Candidate Species:

Pacific Valley (506C)

XI. APPENDIX B

Forest Service Manual (FSM):

Manage National Forest System lands so that the special protection measures provided under the Endangered Species Act will no longer be necessary, and threatened or endangered species will become de-listed.

Eldorado National Forest Land Management Plan (USDA 1989):

IV. Management Direction, B. Goals and Objectives, 1. Goals, Wildlife and Fish:

- Maintain and enhance populations of Threatened and Endangered wildlife and plant species and maintain viable populations of Sensitive Species.
- Provide a diverse habitat for all species, including harvestable game fish and wildlife.

IV. Management Direction, F. Forest Practices, Element C – Fish and Wildlife:

- Maintain and enhance plant and animal communities (including Threatened and Endangered species) in accordance with federal law, regional guidelines, and Forest needs.

IV. Management Direction, G. Standards and Guidelines, 1. Forest-wide Standards and Guidelines, General Direction, Fish and Wildlife:

- Maintain and enhance habitat for fish and wildlife species.
- Provide cover and forage for wildlife species depended on meadows and the adjacent forest edge. Maintain the integrity of the meadow ecosystem.
- Utilize administrative measures to protect and improve Threatened, Endangered, Rare, and Sensitive wildlife species.

Programmatic Biological Opinion (Federal Register 2014)

1. General Measures: The following S&Gs and BMPs establish general guidelines for implementation:

- 1a. Wheeled vehicles off designated routes, trails, and limited off-highway (OHV) use will be prohibited to reduce the risk of crushing, injuring, or disturbing individuals of the listed species (per S&G 69).
- 1b. Within critical aquatic refuges, occupied habitats, or areas proposed as Critical Habitat, mitigation measures to avoid impacts to the 3 listed amphibians will be implemented for ground disturbing equipment to reduce the risk of killing individuals and adversely affecting their habitat (per S&G 109). The measures may include avoiding the activity all together.
- 1e. The use of low velocity water pumps and screening devices for pumps (per S&G 110) will be utilized during drafting for project treatments to prevent mortality of eggs, tadpoles, juveniles, and adult SNYLF and YOTO.
- 1g. Fuels and other toxic materials will be stored outside of riparian conservation areas and critical aquatic refuges (per S&G 99) to limit the exposure of the listed species to the toxic materials associated with vegetation management activities.
- 1h. If management activities are proposed in a CAR or RCA, site-specific mitigation measures will be designed to (1) minimize risk of sediment entry into aquatic systems and (2) minimize impacts to habitat for aquatic- and riparian-dependent species (per S&G 92).

- 1j. When a project results in riparian vegetation being outside the range of natural variability to an extent that the three listed amphibians and/or their habitats may be negatively affected, design criteria will be incorporated to mitigate effects or restore riparian vegetation to the natural range of variability during project implementation (per S&G 105).
- 1n. Management activities will not adversely affect water temperatures required for local species, including the three amphibian species (per S&G 96).
- 1o. For projects that could adversely affect streams to the extent that the three listed amphibians and/or their habitats may be negatively affected, and the streams are already outside the range of natural variability, mitigation measures and short-term restoration actions will be implemented to prevent declines and/or improve conditions. Long-term restoration actions will be evaluated and implemented according to priority (per S&G 102), which includes adverse impacts to listed species.
- 1q. Culverts and stream crossings will not create barriers except for the benefit of the three Sierra Nevada amphibians. Water drafting sites will be located to avoid adverse effects to instream flows and depletion of pool habitat. Where possible, maintain and restore timing, variability and duration of floodplain inundation and water table elevation in meadows, wetlands, and other special aquatic features (per S&G 101).
- 1r. Corrective actions will be implemented when needed to restore hydrologic connectivity of aquatic systems that are disrupted by roads (per S&G 100).
- 1t. Actions consistent with S&Gs and the desired conditions of aquatic habitats will be implemented after identifying and evaluating adverse effects of recreation-associated activities (per S&G 116).

2. Program Specific Conservation Measures: Watershed Restoration

- 1a. Protection needs will be established with appropriate restrictions and mapped prior to commencement of operations (per BMP 1.4). This includes wetlands, meadows, lakes, springs, streamcourse protection zone widths, etc.
- 1b. A limited operating period may be established to ensure that negative impacts to resources may be avoided; contract provisions can also be used to close down operations during adverse operating conditions (per BMP 1.5)
- 1h. Soil erosion will be minimized to protect water quality via the stabilizing influence of vegetation foliage and root networks. Surface-disturbed areas will be revegetated with grass or browse species between previously planted trees as needed for control of overland runoff and to meet wildlife needs (per BMP 5.4).
- 1j. High-erosion hazard areas will be identified pre-project to adjust treatment measures and prevent downstream water-quality degradation (per BMP 1.3).
- 1t. Use of mechanized equipment will be prohibited from sensitive areas in meadows, wetlands, Streamside Management Zones, and landslide areas (per BMP 1.22, per BMP 1.8, and per BMP 1.1).
- 1w. Watersheds will be restored to repair degraded watershed conditions and improve water quality and soil stability. Watershed restoration is a corrective measure to improve ground cover density; improve infiltration; prevent excessive overland runoff and conserve the soil resource; stabilize stream banks and stream channels; improve soil productivity; reduce flood occurrence and flood damage; and improve overall watershed function (per BMP 7.1)
- 1aa. Tractor operations will be limited in wetlands and meadows. In order to limit turbidity and sediment production resulting from compaction, rutting, runoff concentration, and subsequent erosion use of mechanical equipment will be excluded in wetland and meadows except for the purpose of restoring wetland and meadow functions.

Sediment and other pollutants will be controlled from entering streamcourses. The application of this BMP will be mandatory on all vegetation-manipulation projects as prescribed in the environmental documentation (per BMP 5.3). Specific protection measures will be established for each area that could incur adverse water-quality impacts (per BMP 1.18).

- 1ee. Adverse water-quality impacts associated with destruction, disturbance, or modification of wetlands will be avoided (per BMP 7.3). Factors that will be evaluated include, but are not limited to, water supply, water quality, recharge areas, functioning of the wetland during flood and storm events, flora and fauna, habitat diversity and stability, and hydrologic function of riparian areas.
- 1ff. A water quality monitoring plan will be part of an environmental document, a management plan, or a special use permit, or it will be developed in response to other needs to evaluate the implementation and effectiveness of a management prescription in protecting water quality (per BMP 7.6).
- 1gg. Management by closure to seasonal, temporary, and permanent use will be used to exclude activities that could result in damages to either resources or improvements, including impaired water quality from roads and trails (per BMP 7.7). Closure to use will occur when the condition of the watershed must be protected to preclude adverse water-quality effects and adverse impacts to the listed amphibians (per BMP 1.5; per BMP 2.9).

3. Program Specific Conservation Measures: Road and Trail Maintenance

- 2b. The Forest Service will minimize water, aquatic, and riparian resource disturbances that may affect individuals of the three amphibian species and related sediment production when constructing, reconstructing, or maintaining temporary and permanent water crossings (BMP 2.8). Specifications for stream crossing areas and design, construction/reconstruction of permanent and temporary crossings, as well as maintenance of these crossings included in 36 technical specifications listed in BMP 2.8 will be followed.
- 2c. Measures described in BMP 2.11 to prevent adverse effects from fuels, lubricants, cleaners, and other harmful materials that are discharged into nearby surface waters or infiltrate through soils to contaminate groundwater resources on skin-respiring amphibians resulting from equipment refueling and servicing will be implemented.
- 2d. To protect water quality during road maintenance and operations, 31 practices related to road inspection, maintenance planning, and operations will be implemented as appropriate based on local site conditions (per BMP 2.4).
- 2h. A project-specific erosion control plan will be developed to effectively limit and mitigate erosion and sedimentation from any ground-disturbing activities, through planning prior to commencement of project activity, and through project management and administration during project implementation (per BMP 2.13)
- 2j. The effects to riparian and aquatic resources of creating, maintaining and using routes and areas for motorized off-highway vehicles (OHV) will be mitigated by OHV-specific BMPs designed for each individual project or batch.
- 2k. OHV trails will be located to reduce the risk that sediment originating from designated trails and areas will enter watercourses and water bodies to minimize hydrologic connectivity, and by incorporating drainage structures into trail design to disperse concentrated runoff (per BMP 4.7.2).
- 2l. The discharge of sediment into water bodies from OHV use will be minimized or prevented by implementing the appropriate techniques outlined in BMP 4.7.3 for crossing location, trail approaches to watercourses, and design and construction of watercourse crossings.

- 2m. The discharge of sediment into water bodies will be minimized or prevented during construction, reconstruction, and realignment of OHV trails (per BMP 4.7.4).
- 2n. The discharge of sediment into watercourses and water bodies will be minimized or prevented by permanently restoring OHV-damaged areas, watercourse crossings, and OHV trails no longer designated for use (per BMP 4.7.8).
- 2p. The discharge of sediment into watercourses and water bodies will be minimized or prevented by permanently restoring OHV-damaged areas, watercourse crossings, and OHV trails no longer designated for use (per BMP 4.7.8).

XII. APPENDIX C

Design Criteria

- The use of ground-based mechanized / motorized vehicles or equipment to implement the restoration activities would not occur during the proposed seasonal closures for routes 19E01 and 09N01 to limit impacts to YOTO and SNYLF.
- Restoration activities associated with Deer Creek and the unnamed perennial stream between Meadow Lake and Twin Lake would be completed during a period of low streamflow. This typically occurs in late summer and early fall. The project Hydrologist will be consulted before implementation of work along 09N01 and 19E01 to ensure that streamflow is low enough for road maintenance and restoration activities to occur.
- Restoration activities associated with Deer Valley 4WD Trail (19E01) and Blue Lake / Meadow Lake Road (09N01) would be monitored for efficacy as outlined in the Eldorado National Forest Travel Management SEIS Settlement Agreement Monitoring plan (2015).
- All equipment would avoid traveling off the hardened road surface (i.e. outside of the route footprint) or crossing into aquatic habitat to the extent possible during restoration activities associated with the hardening of the approaches at Route 19E01's stream crossing at Deer Creek (in Meadow 9N83-2) and the culvert installation, repair, and maintenance on Route 09N01. Aquatic habitat includes the portion of Route 19E01 that crosses directly through Deer Creek.
- Where equipment travels off the hardened road surface or crosses through stream habitat for restoration work (such as the reroute) these areas shall be surveyed for existing YOTO and SNYLF by qualified FS personnel just prior to starting work to avoid crushing. If either SNYLF or YOTO are found within the area, their safety shall be assessed by qualified personnel and dealt with according to the Terms and Conditions described in USDI FWS 2014. Since Yosemite toads have been found to have site fidelity to burrows, extra attention will be given to identify existing burrows during the survey. Burrows will be avoided where possible.
- Fuels and other toxic materials will be stored outside of riparian conservation areas (per S&G 99) to limit the exposure of the listed species to the toxic materials.
- The use of low velocity water pumps and screening devices for pumps (per S&G 110) will be utilized during drafting for project treatments to preventing mortality of eggs, tadpoles, juveniles, and adult SNYLF and YOTO. A drafting box measuring 2 feet on all sides covered in a maximum of 0.25 inch screening is required.
- Should any TES species or watch list plant species be located associated with this project location district biology staff should be informed, and steps taken to evaluate, and mitigate any possible effects not covered by this assessment.
- A limited operating period (LOP) for northern goshawks (February 15 through September 15) would restrict restoration activities along a portion of the Deer Valley Trail that is located within ¼ mile of the goshawk nests, unless surveys confirm that goshawks are not nesting.

The timing of the LOP would coincide with the hydrology design criteria for restoration activities taking place during a period of low stream flow.

- All off-road equipment would be cleaned to insure it is free of soil, seeds, vegetative matter or other debris that could contain seeds before entering the project area.
- Any straw or mulch used for erosion control would be certified weed-free. A certificate from the county of origin stating the material was inspected is required.
- Any revegetation material used for restoration or erosion control would be from a locally collected source.
- Infestations of noxious weeds that are discovered during project implementation would be documented and locations mapped. New sites would be reported to the Forest botanist.
- All gravel, fill, rock or other material would be weed free. Onsite sand, gravel, or rock would be used where possible.
- Known cultural resource sites will be flagged prior to work and avoided during implementation. There is to be no vehicle travel, vehicle or material staging, rock collection, or tree felling within the flagged areas.
- Should any previously unrecorded cultural resources be encountered during implementation of this project, all work should immediately cease in that area and the District Archaeologist be notified immediately. Work may resume after approval by the District Archaeologist; provided any recommended Standard Protection Measures are implemented